PRIVILEGES AND ELECTIONS

REDISTRICTING

SENATE HEARING

BEFORE: SENATOR JANET HOWELL, CHAIRWOMAN

PLACE: COMMONWEALTH OF VIRGINIA

GENERAL ASSEMBLY BUILDING

RICHMOND, VIRGINIA 23218

DATE: APRIL 7, 2011

TIME: 2:00 p.m.

Crane-Snead & Associates 4914 Fitzhugh Avenue, Ste 203 Henrico, Virginia 23230 804-355-4335

Crane-Snead & Associates, Inc.

	2
1	MADAM CHAIR: The Committee on Privileges and
2	Elections will come to order. The Clerk will call the
3	role.
4	CLERK: Senator Martin.
5	SENATOR MARTIN: Here.
6	CLERK: Senator Deeds.
7	SENATOR DEEDS: Here.
8	CLERK: Senator Whipple.
9	SENATOR WHIPPLE: Here.
10	CLERK: Senator Obenshain.
11	SENATOR OBENSHAIN: Here.
12	CLERK: Senator Puckett.
13	SENATOR PUCKETT: Here.
14	CLERK: Senator Edwards.
15	SENATOR EDWARDS: Here.
16	CLERK: Senator Blevins.
17	SENATOR BLEVINS: Here.
18	CLERK: Senator McEachin.
19	SENATOR MCEACHIN: Here.
20	CLERK: Senator Smith.
21	SENATOR SMITH: Here.
22	CLERK: Senator Barker.
23	SENATOR BARKER: Here.
24	CLERK: Senator Northam.
25	SENATOR NORTHAM: Here.

3 1 CLERK: Senator Vogel. 2 SENATOR VOGEL: Here. CLERK: Senator McWaters. 3 SENATOR MCWATERS: Here. 4 5 CLERK: Senator Howell. 6 MADAM CHAIR: Here. Madam Chair, you have the floor. 7 CLERK: 8 MADAM CHAIR: Thank you. We now do have our 9 amendment in the nature of a substitute. I would ask, is there a motion? 10 11 SENATOR DEEDS: I'll move to adopt the amendment in the nature of a substitute. 12 SENATOR MCEACHIN: Second. 13 SENATOR HOWELL: It has been moved that we adopt 14 15 the House Bill 5001. All in favor, please say aye. 16 Opposed? The ayes have it. The amendment in the nature of a substitute has been the House Plan that was 17 adopted last night, and some changes they requested. In 18 addition, the substitute has our plan, which has undergone 19 numerous changes since it was introduced. These changes 20 21 are in response to public comment. The changes are also 22 in response to requests from both republican and 23 democratic senators. We have unsplit some precincts and 24 reunited some towns. The amendment in the nature of a 25 substitute incorporates all of these changes.

Delegate Jones is here. He is going to address
 the House part of this amendment.

3 DELEGATE JONES: Madam Chair and Committee 4 Members, I apologize to you for the delay in getting the 5 bill to you. I was of the impression we had until 2:00, 6 and then we had a few members that had an interest in a 7 few last-minute changes. I'm sure you all can relate to 8 that.

The substitute that is before you, from what was 9 passed last night, I will give you just briefly the 10 changes so you understand. There was a request to make 11 12 some swaps between some precincts, to unsplit some precincts, and to reunite a town and a city. So what is 13 14 before you, northern Virginia between the 53rd and the 15 38th, we unsplit a precinct, Westlawn. Between the 49th 16 and the 38th, we unsplit a precinct, closed one. We also had a couple of zero blocks that were assigned to the 17 wrong districts in the 26th and the 25th. 18

And then we had the 54th, which was Delegate Orrock, and Delegate Cole's District 88. 54, population shift, unsplit a precinct. And then, we reunited the entire Town of Abington, and that caused a shift to put Russel County from the 5th to the 4th District.

We had to have an amendment to the bill, becauseI didn't get the latest memo. Then I have a request to

amend the substitute for that switch, and also down in 1 Hampton. Delegate Ward came to me this morning. 2 There 3 was a note on my door at about 11:00 and said I think if you make, if you can, whole, you can do something in the 4 5 93rd and 94th, or 95th, I should say. I was able to do 6 that, so we unsplit that precinct, which will make the 7 registrar, I'm sure, happy in Hampton, and she was very fine with that. 8

Also included in here would be a shift of several 9 precincts between the 64th and 75th, which is Delegate 10 Barlow and Delegate Tyler. I have done my best to listen 11 12 to my colleagues and try to make many changes that do not violate the principles of the One Man/One Vote and the 13 tenants of the Voting Rights Act. I think that is before 14 15 you, and I will be glad to answer any questions that you 16 have.

I would add that there might be one other amendment that might be needed by the staff. We got a very interesting request by UVA. They said that the census block went in between and split three dorms. I don't know how you do that, but that is what they say has occurred. So that is between Delegate Landes and Delegate Toscano to try to fix that.

24They gave us a recommendation to do something in25the Cale precinct -- I belive that is correct -- and we

Crane-Snead & Associates, Inc.

1 went to the wrong part of it, so they have to fix that,
2 and I would hope that we would be able to allow that to
3 occur. It was a request that came from the jurisdiction,
4 and I thought it was a very reasonable one. It will make
5 my job easier in a year from now, so why not fix it when
6 we have the opportunity.

7 So that is part of the reason for the delay, and 8 I do hope you would accept my apology for holding up the 9 train, as they like to say, to try to get out of here. We've all been here for a week. I know we are all tired. 10 MADAM CHAIR: It's no problem at all. Thank you, 11 12 Delegate. Are there questions for the Delegate? 13 14 SENATOR WHIPPLE: Delegate Jones, have you given 15 to the staff the amendments that need to be made to the substitute that is before us? 16 DELEGATE JONES: Yes, ma'am, I have. 17 SENATOR WHIPPLE: Then I would move those 18

19 amendments.

20 MADAM CHAIR: In a block?

21 SENATOR WHIPPLE: In a block.

22 MADAM CHAIR: Is there any discussion on the 23 motion to move those amendments in a block?

24 SENATOR DEEDS: Madam Chair?

25 MADAM CHAIR: Yes, Senator Deeds.

Crane-Snead & Associates, Inc.

SENATOR DEEDS: Does that the include Albemarle
 County changes?

3 DELEGATE JONES: Yes, sir, it does. I got a text coming down here. Technology can be a good thing and a 4 bad thing, when they say, oh, by the way, you might need 5 6 to redo this. Good thing you got me now, and not after 7 they had already had the meeting. So, yes, sir, it will 8 do that. And I lean to their advice to figure that cut in Cale, because I think that they told me they could kind of 9 fix that when they redo the precincts for, I guess, the 10 11 County. MADAM CHAIR: Okay. There being no further 12 discussion on the amendments in the block, all in favor, 13 14 please say aye. Any opposed? 15 They're approved. 16 Thank you, Delegate. I know you have to go and do the pro forma the sessions. 17 18 DELEGATE JONES: Thank you very much. MADAM CHAIR: Thank you. 19 We have before us now the Senate plan. 20 Ι 21 described it last meting, so I won't have you listen, yet 22 again, to that description. Is there any discussion on 23 this plan? 24 SENATOR MARTIN: Madam Chairman. 25 MADAM CHAIR: Senator Martin.

Crane-Snead & Associates, Inc.

SENATOR MARTIN: I would offer an amendment and 1 make a substitute to this bill in the form that has 2 already been presented before us here. It is John 3 Watkins' draft, and I would like to offer that and ask for 4 5 a second. 6 SENATOR VOGEL: Second. 7 MADAM CHAIR: Okay. It's been moved and seconded 8 that there be an amendment to the amendment, in this 9 nature of the substitute with Senator Watkins' plan, and I would certainly like Senator Watkins to describe his plan. 10 SENATOR WATKINS: Thank you, Madam Chairman, and 11 I believe that the report for the plan is available. I 12 think it's listed as Watkins' Plan C. 13 SENATOR HOWELL: I believe it has been handed 14 15 out. Has is it been? No? 16 SENATOR WATKINS: This would be a listing of all of the precincts in each respective district. The reports 17 that I think were handed out before were the spreadsheets, 18 and the spreadsheets consist of the populations of each 19 district, the deviations in each district, the racial 20 21 breakdown in each district, and the political breakdown, 22 looking at past elections in each district. 23 What was just handed out, I believe, was the 24 report of jurisdictions and precincts in those 25 jurisdictions for each Senate District.

8

1 MADAM CHAIR: Does everyone all have that? SENATOR WATKINS: Madam Chairman and Members of 2 the Committee, I worked in cooperation with Senator Vogel, 3 and we spent a significant amount of time trying to put 4 5 this plan together. I think that this plan actually 6 confirms and is the most compliant plan that is yet to be 7 brought forward, with regard to One Person/One Vote. 8 We, indeed, Senator Puckett did bring it to a half percent or less deviation for all forty districts. 9 This plan, in fact ,splits less counties than anything but 10 the Governor's Commission Plan. It splits the same number 11 of cities as your plan, Senator Howell, and it splits 12 fewer towns. 13 14 I would note that the two towns that are split 15 are split because they lie across a border in two 16 counties. So, rather than split the counties, we split the towns. And that comes to a total of 38 split 17 localities in this plan. I think the governor's 18 bipartisan plan was 35. I'm not sure what your amended 19 plan splits. 20 21 MADAM CHAIR: Senator Watkins, there is a 22 question. Would you like to do your complete presentation 23 and then have questions, or would you like to be interrupted? 24 I can be interrupted. 25 SENATOR WATKINS:

9

10 1 MADAM CHAIR: Senator Deeds. SENATOR DEEDS: One of the towns you split was 2 Iron Gate; is that right? 3 SENATOR WATKINS: I think that is correct. 4 SENATOR DEEDS: Okay. There are about 200 people 5 6 who live there. You split about 190 and 10. 7 SENATOR WATKINS: Excuse me. The two that were 8 split were Broadnax and Scottsville. 9 SENATOR DEEDS: Okay. But they're part of Iron Gate that straddles the Botetourt/Alleghany line. You 10 11 have Botetourt in the 35th and Alleghany in 34th. SENATOR WATKINS: I think that's correct. 12 SENATOR MCWATERS: Madam Chair. 13 14 MADAM CHAIR: Senator McWaters. 15 SENATOR MCWATERS: I have a question of clarification for Senator Watkins and the Chair. Senator, 16 you said that this plan has a half percent deviation; is 17 that right, Madam Chair? 18 19 SENATOR WATKINS: Yes. 20 MADAM CHAIR: That's what he said, yes. 21 SENATOR MCWATERS: And the Howell Plan has two 22 percent, Madam Chair; is that correct? 23 MADAM CHAIR: Yes, consistent with the criteria. 24 SENATOR MCWATERS: Okay. And the number of split 25 communities, you said, was how many?

11 SENATOR WATKINS: The total of split communities 1 2 is 38 in this plan. 3 SENATOR MCWATERS: And, Madam Chair, with the Howell Plan, how many split communities are there? The 4 5 new plan, because I haven't had a chance to review it yet. 6 Or the old plan, whichever is available. 7 MADAM CHAIR: We worked not to split communities 8 of interest, so I don't know what you mean by "communities." 9 SENATOR MCWATERS: Senator Watkins, would you 10 explain what you mean by split communities? 11 12 SENATOR WATKINS: It's localities. I'm talking about counties, cities or towns. 13 SENATOR MCWATERS: So counties, cities or towns, 14 15 Madam Chair, is what we mean. 16 MADAM CHAIR: I don't have an answer for that. Does someone have it? 17 18 SENATOR WATKINS: Originally, I just took a cursory look at the Senate democratic plan. The original 19 plan had 62. I think there was an effort in the 20 21 amendments to reduce that. I feel certain they probably 22 got it down at least ten. I can't say for sure. 23 SENATOR MCWATERS: So, Madam Chair, we're saying 24 the old plan, you believe, Senator Watkins, was 62? 25 SENATOR WATKINS: The original plan was 62.

12 1 SENATOR MCWATERS: Madam Chair, do you all have the new numbers, compared to 62? 2 3 MADAM CHAIR: I do. 4 SENATOR MCEACHIN: Madam Chair. MADAM CHAIR: Senator McEachin. 5 6 SENATOR MCEACHIN: I believe the appropriate thing at this junction is to ask Senator Watkins 7 8 questions. I don't believe we need to have a running debate about this amongst ourselves. 9 SENATOR MCWATERS: Madam chair. 10 11 MADAM CHAIR: Senator McWaters. 12 SENATOR MCWATERS: Okay. Just at some point, perhaps, so we can have a way of comparing -- because I 13 think it was Senator Puckett that asked this question, so 14 15 I think it is important to understand. I think his 16 question was how can we, with a half percent variance, have fewer splits. He said he would like to see that. 17 Ι just wondered if we were able to answer that question. 18 Ι didn't mean to be disruptive. Thank you, Madam Chair. 19 20 SENATOR MARTIN: Madam Chair. 21 MADAM CHAIR: Senator Martin. 2.2 SENATOR MARTIN: On the point raised by Senator 23 McEachin, I think it's important not to have a running 24 debate, but I think it's okay for us to be asking those factual-based questions. I do know that in two drafts 25

13 back we had, I believe we had 19 split towns and 30-some 1 split precincts. I don't know otherwise, and I don't know 2 3 what it is right now. I think a lot of that has been trimmed down a lot. As a matter of fact, I saw 18 the 4 5 other day, 18 towns. But if we could see those numbers, 6 that would be helpful, so we know in comparing. 7 Thank you. SENATOR WATKINS: I think it would be of 8 9 assistance to the Committee, there. I think also distributed for both plans, if I remember correctly, is a 10 report. The report lists each jurisdiction in each Senate 11 12 district. And then, at the bottom of the report in that Senate district, there is a list of split precincts in 13 14 that district. So that will give you a good estimation of 15 split precincts. It doesn't break all -- yes, it does. 16 I'm sorry. It breaks down the precincts and the jurisdictions that they are in, so I think that that would 17 be helpful. 18 SENATOR MCWATERS: Madam Chair, what are those 19 numbers, Senator Watkins, if you have them? 20 21 SENATOR WATKINS: They're on this report. 22 SENATOR MCWATERS: Is there a summary? 23 SENATOR WATKINS: There is not a summary on 24 there.

Crane-Snead & Associates, Inc.

Okay.

Thank you, Madam Chair.

SENATOR MCWATERS:

SENATOR WATKINS: If I could continue.

1

2

MADAM CHAIR: Yes, yes, please, continue.

SENATOR WATKINS: We feel that it was extremely 3 important, because of the fact that we are having to 4 5 comply with the Voting Rights Act, that we pay particular attention to the deviation and to tighten it down as far 6 as we could. If you look at the progression over the past 7 8 four decades, we have managed to tighten that down every 9 decade. I think that the appropriate number of a half a percent can be done, and should be done, in order to 10 11 accommodate that One Person/One Vote.

I think it also goes without saying that we went 12 out of our way to make sure that we maintained and did not 13 have a specific retrogression with regards to the Voting 14 15 Rights Act in the minority districts. If you will look at 16 the different separate minority districts, you will find that the retrogressions, even in the percentages, were 17 extremely low on ours. We had only three where there was 18 any; one was a half a percent, the other was two/thirds of 19 a percent, and the 7th district, I believe, was, 3.66 20 21 percent, which was significantly below what the original 22 plan was that you all had put forward. I do not know the 23 comparison. 24 SENATOR MCEACHIN: Madam Chair.

25 MADAM CHAIR: Senator McEachin.

Crane-Snead & Associates, Inc.

1 SENATOR MCEACHIN: Senator Watkins.

2 SENATOR WATKINS: Yes?

SENATOR MCEACHIN: I guess I'm concerned with the 3 comment that you just made, relative to the Voting Rights 4 5 Act of minority populations. I would suggest to you that 6 currently, the current map -- not the one that says "The 7 Howell Plan," the current map that we're operating under 8 that was drawn ten years ago -- is packed with more 9 African American voters than are necessary for African American voters to elect a candidate of their choice. 10 In my view, the current map wastes minority votes. 11

12 Our map retains the majority African American 13 Senate districts as effective-opportunity districts for 14 African American voters. Our plan not only does not waste 15 African American voting strength, it enables African 16 American voters to have their voice in other districts.

When I look at your plan, you have put districts of 57.7 percent African American, 55.4 percent African American, 55.2 percent African American, 56.1 percent African American, and actually two that are at 56.1 percent African American.

22 Once again, I would suggest that your plan does 23 exactly what the Voting Rights Act warns us not to do, and 24 that is that it packs African Americans in such a fashion 25 as they are not able to fully express their voting

Crane-Snead & Associates, Inc.

1 preferences.

2	In fact, Senator, ten years ago, in my judgement,
3	the plan that was passed put us all on five individual
4	plantations, and I would just as soon move off of those
5	plantations.
6	SENATOR WATKINS: Well, my response, Madam Chair,
7	would be if I felt, if I thought that the Justice
8	Department would approve minority-majority districts at
9	less than fifty percent, we probably would have gone
10	there. I think it's important that the voting-age
11	population be there in order to assure that the
12	representation for the minority-majority districts is
13	given an opportunity to elect one of their own.
14	SENATOR MCEACHIN: Madam Chair.
15	MADAM CHAIR: Senator McEachin.
16	SENATOR MCEACHIN: I know nothing in the Voting
17	Rights Act that says the African American voting-age
18	population has to be north of 50.1 percent. Are you able
19	to show me case law
20	SENATOR WATKINS: No, sir.
21	SENATOR MCEACHIN: or anything to suggest
22	anything to the contrary?
23	SENATOR WATKINS: You are much more the legal
24	scholar than I, sir.
25	SENATOR MCEACHIN: One further question, Madam

1 Chair.

2

MADAM CHAIR: Senator McEachin.

3 SENATOR MCEACHIN: That being the case, why would 4 you then want to pack African American districts so that 5 African American voters aren't able to have influence in 6 other districts?

7 SENATOR WATKINS: I would take exception to the 8 fact that we wanted to pack. We tried to reduce the 9 number, the voting-age population numbers, from the 2000 10 redistricting, the 2000 census. We tried to make sure 11 that as many districts as possible would come down, so 12 that, in fact, the numbers could be more properly 13 utilized, as you have spoken, as you have enumerated.

At the same time, it's a delicate balance, as I can well imagine you realize, to make certain that there are adequate numbers to elect minority members to those seats. There was no intention at any time on any part of myself or Senator Vogel to do any packing of minority members.

20 SENATOR MCEACHIN: Thank you, Madam Chair.

21 SENATOR VOGEL: Madam Chair.

22 MADAM CHAIR: Yes, Senator Vogel.

23 SENATOR VOGEL: I would like to just not -- I
24 don't need to ask Senator Watkins a question, but I would
25 like to speak to that, if I might, on the issue of Section

Crane-Snead & Associates, Inc.

1 5.

2

MADAM CHAIR: Sure.

SENATOR VOGEL: When Senator Watkins and I 3 undertook to do a map, we were basically going through the 4 5 same exercises that anybody would go through, and that was 6 to come up with a map that we felt was as clean as 7 possible, was as considerate of the parameters set forth 8 in the law, and trying, really, as a test, to see, could 9 we get, for example, half a percent deviation districts that we believed were -- that met those criteria. 10

So when it came to Section 5 -- I just want to be 11 very clear about this -- that we believed that that was 12 not really a question that was subject to any debate. 13 The lowest amount of African Americans in any district that 14 15 has ever been precleared by the Department of Justice is 16 55.0. And I think there is a legitimate reason for that, and that reason is if you want to afford minority 17 districts the opportunity to elect a minority to the House 18 or to the Senate. If you go back and you look over time 19 in cases where legislators have argued that you can go 20 21 below that percentage, the outcomes have been, in fact, 22 pretty stark. And in these cases, African Americans have 23 not been elected.

And I have -- if you'll just bear with me for a moment, I'm going to provide you with a couple of

Crane-Snead & Associates, Inc.

1 examples. Senator Lucas in 2001 had a special election in the 4th Congressional District, where the district was 2 over forty percent African American, but not over fifty 3 percent, that failed to elect Senator Lucas. And while 4 5 that's a much lower number than we're talking about, 6 that's relevant. 7 In 1991, where her district was 56 percent black 8 voting-age population, she was --9 MADAM CHAIR: Excuse me. Was that congressional? 10 11 SENATOR VOGEL: Yes, that was congressional. 12 MADAM CHAIR: Thank you. SENATOR VOGEL: In 1991 Senator Lucas had an 13 election where her district was 56 percent black voting-14 15 age population, or BVAP, and she won that race. But, bear 16 in mind, she only won that with 51.8 percent of the vote. So that's 56 percent. 17 18 In Georgia in 2002 -- and I think this is the one that's most instructive, and this is the one that we 19 considered carefully in trying to determine, you know, are 20 21 we going to break any new ground here at 55 percent, or 2.2 should we not be consistent with the law and consistent 23 with what the Department of Justice has said. That is, in 24 Georgia, in 2002, the Senate majority plan dropped the 25 black voting-age population of the Black Senate majority

19

leader's district to 51 percent BVAP, that's black voting age population, and dropped the black voter registration
 percentage to about 49.5 percent.

Here is what's critical there. The Senate 4 5 majority leader lost his election after he testified that 6 his district would, in fact, elect an African American. I think that's very relevant here. There was no magic in us 7 8 trying to break any new ground here. We were just simply 9 following what, I believe, is not subject to any question; that is, as of today, the lowest percentage that the 10 Department of Justice has ever approved is 55.0. 11

12 Thank you very much.

13 SENATOR MCEACHIN: Madam Chair.

14 MADAM CHAIR: Senator McEachin.

15 SENATOR MCEACHIN: In response to that -- and 16 I'll be happy to share with you this information once I 17 get my hands on it -- but first of all, I take issue with 18 the fact that the lowest number that has ever been 19 approved by the DOJ is 55.5. That's number one.

20 Number two, Madam Chair, what I would suggest to 21 the Committee is that the comments that my good friend has 22 just made about the Voting Rights Act has sort of turned 23 the matter on its head. The purpose of the Voting Rights 24 Act is not -- and I repeat not -- to elect African 25 Americans. The purpose of the Voting Rights Act is to

Crane-Snead & Associates, Inc.

give African Americans the opportunity to elect a
candidate of their choice. The fact that the Senator from
Georgia that you referenced lost the election simply means
that that was not the candidate of their choice. That
does not mean that the number 50.1 percent, or whatever
the number was that you cited, was too low.

7 I would also suggest that you look at recent 8 Virginia history and understand. Congressman Scott, when 9 he was first elected to the General Assembly, was elected from a majority white district. I would also submit to 10 you that, as I understand it -- if I'm wrong, someone 11 please correct me -- that an African American mayor was 12 elected in Portsmouth, elected in Newport News, and 13 elected in Hampton, none of which have majority African 14 15 American populations, and yet all were successfully elected mayor of their cities. 16

So what I would suggest to you is that the magic 17 number that you're throwing out -- or that you're 18 suggesting, pardon me -- is, in fact, not what is 19 required. What is required is that districts allow 20 21 African Americans to select a candidate of their choice. 22 SENATOR VOGEL: Madam chair. 23 MADAM CHAIR: Senator Vogel. 24 SENATOR VOGEL: I would just like to respond, if 25 I may, in addressing that question. I don't disagree with

Crane-Snead & Associates, Inc.

my colleague's comments about what the underlying mission 1 is of Section 5. There is no question. It is to ensure 2 that that population, the minority population, has the 3 ability to elect a candidate of their choice. That is 4 5 absolutely true. 6 But it has been the position of the Department of 7 Justice, and I will speak to this very confidently, that 8 55.0 is the percentage that they believe is what is 9 qualified, and that has been, at least in the past to date, their position regarding what it would take to be 10 able to elect a candidate of your choice, whomever that 11 12 might be. Thank you, Madam Chair. 13 14 MADAM CHAIR: Thank you. 15 Senator Watkins, did you have more in your 16 presentation? SENATOR WATKINS: Yes, I did. 17 MADAM CHAIR: All right. Go ahead. 18 SENATOR WATKINS: I think that it's important. 19 You know, this is an important statement of what we are 20 21 trying to do here. There's no question about that. We 22 have to comply with the law. But, also, this is 23 Virginia. These are our citizens that we're dealing with, 24 in terms of their representation. And it's all of the 25 citizens. It's not one community or another.

22

1 If I could, I'll just discuss briefly the 2 different regions of the state, and what we did, and the 3 rationale behind it.

Hampton roads. This plan recognizes that 4 5 Virginia Beach is Virginia's largest city. The population 6 exceeds two full Senate districts. Accordingly, there is 7 one district, District 2 -- and I will point out, if you 8 notice, we renumbered all of the districts. We tried to use some rationale with starting in the east with one, 9 moving through Virginia and mostly the twenties and 10 thirties, and moving over into the southwest with the 11 thirties and up to the forties. They are different 12 numbers. So nobody gets wed to any number. 13

14 So District 2 is entirely within Virginia Beach, 15 and in District 1, 75 percent of the population is from 16 Virginia Beach. And this should allow Virginia Beach to 17 have two Senators whose primary, if not exclusive, focus 18 is on that city.

19 Planned districts, based primarily in Chesapeake,
20 District 3; Norfolk, District 5; Portsmouth, District 4,
21 allowing those cities to elect senators who represent
22 them. The peninsula contains one entire Section 5,
23 District 7, and the bulk of District 9. The 6th District
24 runs between Norfolk and the peninsula, with the
25 population between the localities relatively evenly split,

Crane-Snead & Associates, Inc.

1 which should provide a healthy competition and a Senator 2 who will give both parts of Hampton Roads their strong 3 attention.

The slow population growth in Hampton Roads necessitates a district being lost from this region. Because slow population growth has impacted both the peninsula and South Hampton Roads, it makes sense that half of the loss should come from each side of the water.

9 All river, all water crossings in this area are over bridges. They're not merely water connections. 10 District 1 uses the Chesapeake Bay Bridge Tunnel to 11 connect with Virginia Beach in North Hampton County. 12 District 6, using the Hampton Roads Bridge Tunnel, 13 connects between Norfolk and Hampton. And the 8th 14 15 District, using the James River Bridge, connects with 16 between the Isle of Wight and Newport News. In the 9th District we use the Coleman Bridge to connect between York 17 18 and Gloucester Counties.

19 The Metro Richmond population growth over the 20 last decade has been comparable to that of the rest of the 21 state. Accordingly, Metro Richmond is entitled to 22 maintain the same representation that it currently has. 23 That is achieved in this plan. It keeps two Section 5 24 Districts in 10 and 11. It keeps a compact district in 25 Western Henrico, 15; and a compact District in

1 Chesterfield and Colonial Heights, 12.

2 The 16th and the 14th Districts are also representing parts of Metro Richmond. In Northern 3 Virginia, the districts in Northern Virginia are drawn to 4 5 respect jurisdictional boundaries and communities of I understand Oakton and Senator Peterson don't 6 interest. 7 particularly jive. One district, 24, is entirely within 8 Arlington County, while Alexandria is kept whole in a neighboring district, 23. 9

10 Whenever possible, within the half-percent 11 deviation, main thoroughfares are used to divide 12 districts, such as I95, the Capital Beltway, the Dulles 13 Toll Road, et cetera. Fairfax City, Falls Church, 14 Arlington and Alexandria have a population of 1.46 15 million, enough to justify 7.32 seats in the Senate of 16 Virginia.

There are seven districts that stay entirely 17 within these localities, and only one district that comes 18 into Fairfax from the south or west, 29. To pick up the 19 remaining population, expanding out into Loudoun, Prince 20 21 William, Manassas, Manassas Park, the localities of the 22 Northern Virginia planning district had the population of 23 2.23 million people, enough to justify 11.15 Senate 24 seats.

There are 11 districts entirely within this

Crane-Snead & Associates, Inc.

25

region, with the 18th District coming into South Prince
William to pick up some of the remaining population.
Western and southwestern Virginia is drawn to keep
counties intact. The 40th district has no split
localities, while the neighboring 39th has only one split,
and that's in Pulaski County, to keep within the halfpercent deviation.

8 Currently, there are three rather large districts 9 in Western Virginia; the 21, 22, and the 25, and this map makes two more important districts, the 35th, based around 10 Roanoke, and the 33rd, based around Charlottesville. Much 11 of the remaining population goes into the 34th District, 12 which is the more rural district on the outskirts of 13 Roanoke and Charlottesville. It was determined that two 14 15 compact and one larger district would be preferable.

16 I would point out that what we wind up with, when all is said and done, is there are two pairings where 17 incumbents wind up in the same district. In both of those 18 pairings, it's a democrat and a republican, both of them. 19 There are no pairings of two republicans or two 20 21 democrats. It's a republican and a democrat, and there 22 are two open seats that are available. 23 And, Madam Chairman, that is the synopsis, if you

24 would. I apologize for it taking so long, but I think25 that it clearly gives us a good opportunity to -- a good

Crane-Snead & Associates, Inc.

1 plan.

2 MADAM CHAIR: This is a very important subject, 3 so thank you for giving us that explanation. Senator Deeds. 4 5 SENATOR DEEDS: Madam chair. 6 Senator Watkins, the district that I represent, 7 Bob Gibson, who is now at the Sorensen Institute, once 8 called it a bat out of West Virginia. That was the 9 district you all drew, the 25th, ten years ago. It looks like now the 34th district, which would be the one that 10 I'm in, would be a boomerang district; wouldn't you agree? 11 I'm not very good at art. 12 SENATOR WATKINS: SENATOR DEEDS: Yes, I can tell. Ink spots. 13 SENATOR WATKINS: But I think you're in there on 14 15 your own, and I think it's a democratic district. 16 SENATOR BARKER: Madam Chair. MADAM CHAIR: Senator Barker. 17 SENATOR BARKER: Madam Chair, just a couple of 18 comments, because I think the discussion on the Voting 19 Rights Act is very significant. 20 21 My understanding is that there have been a number 22 of districts approved with less than 55 percent African 23 American, and, in fact, many of the districts we're 24 looking at right now are less than 55 percent African 25 American population, voting-age population, at this

1 particular time.

2	I think it's also important to point out that we
3	do have a number of individuals, African Americans, who
4	have been elected in districts that are far lower than
5	fifty percent, than 55 percent African American voting-age
6	population. Just in Northern Virginia alone I can think
7	of many, many officials in districts that are less than 25
8	percent, and many incidents of less than ten percent who
9	have been elected, including the Mayor of the City of
10	Alexandria, two members of the House of Delegates, former
11	County Board Chair, the Sheriff of Prince William County,
12	School Board members at large, within Fairfax County
13	School Board members, members from individual districts.
14	So I think it's important to ensure that African
15	Americans have a chance to have influence in districts
16	beyond just the Voting Rights Act Districts, and I think
17	they certainly are exercising that to a substantial degree
18	now.
19	I think it is important that we not pack African
20	American voters into a very, very limited number of
21	districts, or into a majority in any way that to some
22	extent disenfranchises their opportunity to have influence
23	in other districts.
24	SENATOR VOGEL: Madam Chair.
25	MADAM CHAIR: Yes, Senator Vogel.

Crane-Snead & Associates, Inc.

SENATOR VOGEL: I wonder if you would indulge me
 for a moment just to speak more broadly to Senator
 Watkins' proposal.

MADAM CHAIR: Of course.

4

5 SENATOR VOGEL: I would just like to say that, in 6 speaking broadly as an exercise in comparison, I would 7 like to say that, in deference to the fact that Senator 8 Watkins has done this four times, he brings a perspective 9 to this that some of us don't have.

But I will say that he undertook this exercise -and I was happy to participate in that process -- to, again, hearkening back to my earlier comments, really test to see how good a map can you draw, how low can you keep those deviations respecting One Person/One Vote. I would be remiss if I didn't just take a moment to talk about the deviation issue.

The deviation issue, as evaluated, is less 17 about -- and I know we had this discussion, and I know 18 Senator Puckett talked about this, and he was right to be 19 very concerned about this notion of not breaking up towns, 20 21 not splitting local jurisdictions. And, certainly I'm 22 hearing a lot from some of my local jurisdictions about 23 this. At the end of the day, the notion is that that is 24 our underlying mission, is to try to keep those 25 communities of interest, respecting local boundaries,

Crane-Snead & Associates, Inc.

1 together.

And that deviation discussion -- is five percent appropriate, is two percent, does that have any bearing on that? One of the things we attempted to do was to see how low we could do it. We got it to half a percent, which I thought was fairly extraordinary, keeping more of these communities together. That, I thought, was pretty important.

9 But more than the percentage deviation, is there 10 a pattern to that deviation, because when someone wants to 11 come in and challenge you, they're not challenging you on 12 your percentage nearly as much as they're challenging you 13 on is there a pattern.

As we tried to do this around the state and keep 14 15 that deviation at half a percent, we were very mindful, 16 again, looking at the legal parameters. If we're trying to get through a plan that has the greatest likelihood of 17 being precleared -- because I think all of us sitting 18 here, no matter where we are in this process, would have 19 to say that the underlying goal of this process is to pass 20 21 out a map that will preclear, that will pass legal muster, 22 whether it's with the Department of Justice, or, if it's 23 in litigation, a Court will say is okay, legally okay, 24 indefensible. Because all of us would like to have that 25 certainty come November, what district we may or may not

Crane-Snead & Associates, Inc.

1 be running in.

2	So, that said, this going back to the deviation
3	issue, we were careful to be considerate of that and not
4	create any situation where there's a pattern. By
5	contrast, in the map that has been introduced, I do
б	believe that there's a serious issue. And I know that
7	Senator Watkins spoke to that briefly. That notion that
8	there is a pattern to deviation, to the extent that those
9	communities that are growing more slowly are
10	underpopulated within that deviation, and the communities
11	that are growing more quickly are overpopulated somewhat.
12	I think that that does pose a concern, somewhat.
13	Again, getting to the place where we think we can preclear
14	this plan, I think it's useful to be mindful of that
15	consideration and mindful of that future objection,
16	because if you are looking at this in the context of One
17	Person/One Vote, that is something that's, after all, the
18	whole mission of redistricting.
19	The notion that you have poor Mark Herring
20	sitting in the 33rd District on two full Senate seats.
21	That is both an undue burden on him as a legislator, and,
22	two, an issue for the people he represents.
23	So where we don't want to be is in a position
24	where we're starting right out of the box, and districts
25	like this that Senator Herring represents, with those

Crane-Snead & Associates, Inc.

deviations that already start with them being
 overpopulated. So I thought that was important to
 mention, just in terms of contrast and what your plan
 did.

5 I would like to go back and just one more time mention this whole notion of retrogression. I did not 6 7 mean to get us off track there in the discussion of 8 Section 5. I only mention that because I think it was 9 raised, and because it is, again, key. I think it goes to the very core of what we're trying to do when we get out 10 of the legislative session. I don't think any of us want 11 to come back here in June and July and August, and then 12 potentially run again next year, because we weren't 13 careful enough about some minor tweaking to put forward a 14 15 plan that we believe will pass legal muster.

And Senator Barker -- the Senator from Prince 16 William, I apologize. I'm supposed to address you that 17 way -- was correct in commenting about the elections that 18 you referenced. That is absolutely true. People have 19 been elected, even though they didn't have a majority in 20 21 their district. But that isn't -- and I think I perhaps 22 was not as clear as I should have been -- that isn't the 23 underlying goal of what Section 5 preclearance, addressing 24 retrogression, goes to.

25 The notion is that you're looking not to

Crane-Snead & Associates, Inc.

retrogress the benchmark. That is where we are. And that is why I believe, and I have not discussed this with my colleagues in the House, this whole notion of what benchmark they used. But they clearly believed that was the law, because if you look at the House Plan, they were careful not to retrogress below 55 percent, which is the benchmark in the Commonwealth of Virginia.

And I think that is, under Section 5, it 8 prohibits -- and let me just be clear about what Section 5 9 does -- it prohibits retrogression. It's not out there 10 talking about any sort of arbitrary standards. But, more 11 importantly, it is talking about retrogressing minority 12 districts that change the voting practice or procedure 13 that would leave minorities in a position worse off in the 14 15 new plan than they were under the old benchmark plan.

16 That's nearly all that was about, keeping that 55 17 percent. And I assume my colleagues in the House 18 undertook it for the exact same reason; it is a benchmark 19 question. And in the Commonwealth of Virginia right now 20 in the Senate, 55 percent is the benchmark.

I will tell you that the most recent Virginia redistricting rejection from DOJ was in 2002 -- and I went back and looked at this just for this issue -- where Cumberland County dropped the black total population, or BVAP, Voting-Age Population of the district from 55.9

Crane-Snead & Associates, Inc.

percent to 55.3 to percent. Now, clearly, that's above 1 2 55. And they also dropped -- sorry, 55.9 to 55.3. DOJ noted that, because the alternatives could be 3 drawn in a way that didn't drop it, that would have, in 4 5 fact, increased it, that the drop demonstrated an intent 6 to retrogress, and it didn't preclear that proposal. 7 That's pretty stark. 8 So I just thought I would mentioned this as an intent to be clear about this as an issue of benchmarking, 9 and that was the whole notion of the 55 percent. 10 11 Thank you. MADAM CHAIR: Yes, thank you, Senator Vogel. I 12 couldn't agree with you more that we are all very eager to 13 14 have our plan precleared, and I want to assure you that we 15 meet all the legal requirements of both Federal and State 16 law, as well as the Constitutions. 17 SENATOR WATKINS: Madam Chair, that's my plan. MADAM CHAIR: Okay. Were there any other 18 questions from members? Okay. Would anyone in the public 19 like to address this amendment in the nature of a 20 21 substitute or Senator Watkins? 22 Okay. Well, then we have on the floor a motion to adopt Senator Watkins' amendment in the nature of a 23 2.4 substitute. 25 SENATOR MCEACHIN: Madam Chair.

34

35 1 MADAM CHAIR: Yes. 2 SENATOR MCEACHIN: Substitute motion -- I 3 withdraw it. I've learned your look. 4 MADAM CHAIR: So have my sons. Okay. We have 5 the motion is to adopt Senator Watkins' plan in his amendment in the nature of a substitute. All in favor, 6 7 please say "aye." 8 RESPONSE: Aye. MADAM CHAIR: Opposed? 9 RESPONSE: No. 10 11 MADAM CHAIR: No. The Clerk will call the roll. CLERK: Senator Martin. 12 13 SENATOR MARTIN: Aye. 14 CLERK: Senator Deeds. 15 SENATOR DEEDS: Hmm, let me think. No. 16 CLERK: Senator Whipple. SENATOR WHIPPLE: No. 17 18 CLERK: Senator Obenshain. 19 SENATOR OBENSHAIN: Aye. 20 CLERK: Senator Puckett. 21 SENATOR PUCKETT: No. 22 CLERK: Senator Edwards. 23 SENATOR EDWARDS: Nay. 24 CLERK: Senator Blevins 25 SENATOR BLEVINS: Aye.

	36
1	CLERK: Senator McEachin.
2	SENATOR MCEACHIN: No.
3	CLERK: Senator Peterson.
4	SENATOR PETERSON: No.
5	CLERK: Senator Smith.
6	SENATOR SMITH: Aye.
7	CLERK: Senator Barker.
8	SENATOR BARKER: No.
9	CLERK: Senator Northam
10	SENATOR NORTHAM: No.
11	CLERK: Senator Vogel.
12	SENATOR VOGEL: Aye.
13	CLERK: Senator McWaters.
14	SENATOR MCWATERS: Aye.
15	CLERK: Senator Howell.
16	MADAM CHAIR: No.
17	CLERK: Six ayes, nine nays.
18	MADAM CHAIR: The motion fails, on a vote of six
19	aye, nine nay. We now have before us the primary motion
20	of Adoption of the amendment in the nature of a substitute
21	that I had introduced. All right.
22	SENATOR MARTIN: Madam Chair, speaking to the
23	motion.
24	MADAM CHAIR: Yes, Senator Martin.
25	SENATOR MARTIN: I understand the testimony here
1	

1 from the Chairman just moments ago, and comments as to it passing the constitutional muster. I believe, I 2 3 personally believe, that it does not. I believe there is entirely too much splitting of communities of interest, 4 5 splitting of towns. There's a substantial lacking of 6 contiguity, crossing rivers without roads and such; not 7 even able to get from one jurisdiction in the district to 8 another jurisdiction in the district without having to go outside of the district. That is the case for every 9 single -- for example, in the 11th district, every single 10 jurisdictional district. 11 12 So I believe it has significant challenges across the entirety of the state. For that reason, I would 13 intend, Madam Chair, I intend --14 15 SENATOR DEEDS: Madam Chair. MADAM CHAIR: Yes, Senator Deeds. 16 SENATOR DEEDS: Could I ask Senator Martin a 17 question? The 25th District that you guys drew ten years 18 ago, have you ever driven from one end of that to the 19 other, staying in the district? 20 21 SENATOR MARTIN: Absolutely. I love driving in 22 your territory. It's just beautiful. 23 SENATOR DEEDS: Tell me what road goes from one 2.4 end to the other. 25 SENATOR MARTIN: It's my understanding that there

Crane-Snead & Associates, Inc.

38 wasn't going to be running debates. I was just speaking 1 to the issue, and despite the fact that there may be those 2 cases, I think we're simply talking about the whole of the 3 state in my comments, and across the entirety of the 4 5 Commonwealth. 6 MADAM CHAIR: Thank you. 7 SENATOR WHIPPLE: Madam Chair 8 MADAM CHAIR: Senator Whipple. 9 SENATOR WHIPPLE: Just a comment before we're ready to vote, and to emphasize the point that you just 10 made about meeting all Federal and State legal 11 requirements. This Senate Democratic plan gives priority 12 to compliance with the constitutional requirements of One 13 14 Person/One Vote, and to the requirements of Federal law in 15 particular, the Voting Rights Act. 16 Obviously, there are numerous criteria that a redistricting plan has to meet, and sometimes those are in 17 competition with one another. In the end, I think we have 18 made, or will be making, a legislative decision that fully 19 meets all the requirements of Federal and State law, and 20 21 that will serve the citizens of the Commonwealth. 22 MADAM CHAIR: Thank you, Senator Whipple. 23 Senator Obenshain. 24 SENATOR OBENSHAIN: Madam Chairman, as a 25 legislator representing a rural district, let me just

Crane-Snead & Associates, Inc.

express one concern that I have, and that is the deviation 1 patterns that exist in the Chair's plan. The United 2 States Supreme Court in the Larios case looked at 3 deviations. They looked, not so much at the permissible 4 5 amount of deviation, but they looked at patterns of 6 deviation. In the Larios case, the problem there was that 7 Georgia was systematically underpopulating rural districts 8 in the state, and overpopulating inner-city Atlanta and 9 other suburban areas in Georgia. The Supreme Court rejected that on that basis. 10

Frankly, in going through and looking at this 11 plan, first of all, the plan has a two percent deviation, 12 which permits essentially an eight thousand vote swing 13 from one district to another district. We've got negative 14 15 deviations in this plan within the Beltway; negative deviations -- and this is in slower-growing areas within 16 the Beltway -- negative deviation in Hampton Roads; 17 negative deviation in the southwest; and positive 18 deviations in the rapidly growing portions of the state, 19 Stafford, Loudoun, Spotsylvania, Hanover, and other areas 20 21 of the state where it's growing more rapidly than others. 22 So, with that in mind, those are the areas I 23 think we're going to continue to see growth. And the 24 problem under this is just going to get worse real 25 quickly, and as a consequence, I would be remiss and if I

1 didn't express my serious concerns about not just the 2 amount of deviation, but the patterns of deviation that 3 exist in this map.

4 So, with that, that is one of the reasons that I 5 won't be able to vote for this map.

6 MADAM CHAIR: Thank you.

Prior to the vote I wanted to ask if anyone in
the public would like to speak to this amendment in the
nature of a substitute. Okay. Seeing no one, I -- oh,
I'm sorry. I didn't see you, Senator Blevins.

11 SENATOR BLEVINS: Thank you, Madam Chair. I do 12 want to, I feel like I have to speak, because I've heard 13 from the City Council in Virginia Beach and Chesapeake 14 both, letters that were sent to all members in the room. 15 I represent the 14th District currently. I live in 16 Chesapeake and represent Chesapeake and part of Virginia 17 Beach.

SB 5001 puts me in a position in Chesapeake of having a total number of people in Virginia Beach at almost 150 thousand people in that part of District 14. Chesapeake will have 139 thousand people, total. As a result of that, we end up with -- I'm sorry, Chesapeake had 47 thousand in the plan you presented.

And that means Chesapeake -- the City Council is upset, and we've received a lot of letters about the fact

Crane-Snead & Associates, Inc.

that right now there is no way for Chesapeake to elect in the 14th District someone who lives in Chesapeake, when you're opposing Virginia Beach, which is angry because they don't have two state senators. It's the largest city in the Commonwealth. Chesapeake has a quarter of a million people in Chesapeake. They lose their State Senator.

8 It's not me. I'm speaking for the citizens and 9 the council members of Virginia Beach. This is not about me getting reelected or anything like that. This puts 10 Chesapeake in the position that it can't, because Virginia 11 Beach is in a situation where they are anyry about the 12 fact that they're losing a senator. They want at least 13 two for the largest city in this Commonwealth. 14 They want 15 two senators, which they have now. With the plan we have 16 before us, that won't happen. It can't happen. And there's no way Chesapeake can elect someone that lives in 17 Chesapeake that doesn't know 100 thousand more voters in 18 Virginia Beach than we currently have. 19

For that reason, I think -- and I have not spoken to Senator Watkins about his plan. I have not had any input to Senator Vogel about the plan that we just considered. But I will tell you that, if you look at that plan, and I haven't looked at it like each you have on the current situation.

Crane-Snead & Associates, Inc.

But in the 14th District as Senator Watkins is 1 calling it, the 3rd District, it has rectified the problem 2 for a large portion of our Commonwealth. And I haven't 3 heard anyone talk about the Watkins' plan, as being 4 5 negative about how they have been harmed by the Watkins' 6 plan. And that bothers me very much. And I don't know 7 the way out of this, because we operate with a majority 8 and we're not in the majority.

9 But I did want to say that something's wrong here 10 with the plan that we have before us now, and I would hope 11 that we would reject it. I think we can do better than 12 that.

13 Thank you, Madam Chair.

14 MADAM CHAIR: Thank you.

15 SENATOR SMITH: Madam Chair

16 MADAM CHAIR: Senator Smith.

SENATOR SMITH: Senator Deeds was concerned about 17 splitting Iron Gate. I've had the honor of serving the 18 Botetourt side of Iron Gate for these past few years. 19 I, on occasion, called, and there was a waterline and an 20 21 arrangement of a water tower, and they got me involved in 2.2 it. I came to find out it's on the other side, 23 represented by Alleghany County. I believe that's Senator 2.4 Deeds' District. 25 I respect your concern that there's a county line

Crane-Snead & Associates, Inc.

right through this small town. Great community, and I
appreciate the Senator's concern about splitting that.
How about splitting, say, Roanoke County three ways?
Christiansburg, two ways. The town of Benton, two ways.
Lynchburg. It's been intact for a long time. Now it's
split in two. Are they a factor? Are they less important
than, say, Iron Gate?

8 SENATOR MCWATERS: Madam chair.

9 MADAM CHAIR: Senator McWaters.

10 SENATOR MCWATERS: Thank you, Madam Chair.

You know, it's interesting that, at least on this side, we have people in P&E that are representing cities, towns, regions and communities that are going to really suffer under this plan, as has been described. I don't know if there is just an unbalanced representation on P&E, or if across the entire Senate there is these same kinds of splits.

18 Which is why I spent time a week ago, and spent time again here today, on this issue of the variations. 19 I'm so intrigued with the fact that Senator Watkins, who 20 21 uses a half-percent variation, can accomplish what appears 22 to be fewer splits, and certainly, in the area that I 23 spent twenty years in, far fewer splits. Yet, your plan 24 has a much larger deviation, which you would think might 25 give you more flexibility in creating and keeping

Crane-Snead & Associates, Inc.

consistency among communities and areas of interest and
 historic boundaries and highways and bridges and county
 lines and those kinds of things.

I represent Virginia Beach, as you know, part of the eastern part of Virginia Beach, the 8th Senatorial District. And, like Senator Blevins is describing, this is not about reelections. This is about keeping the communities and towns of interest, their voices heard here in Richmond. In that area there are about 1.5 million people, the second largest region in the Commonwealth.

Even though we would like to think and talk and 11 12 work hard on regionalization and regionalism, there are seven separately incorporated cities in those areas. 13 And your plan, in essence, to use a technical term, mushes 14 15 them all together in ways that make no sense, and, in 16 fact, then eliminates a full Senator from that area, but specifically from the largest city from the Commonwealth 17 of Virginia Beach. 18

19 I know you know the map, and you're probably 20 tired of hearing about it because there has been good and 21 strong testimony. And I appreciate the fact that so many 22 have gone to these public hearings; seven across the state 23 just in the last couple of weeks. But I don't think we're 24 listening, because, in the feedback I've gotten from at 25 least two of the hearings focused on our area, there was a

Crane-Snead & Associates, Inc.

enormous amount of dissatisfaction across all these
 cities. These cities have different interests, different
 economies, different conditions, as many cities across the
 Commonwealth do. I don't think that has been considered.

5 We've eliminated a seat. We've taken one, the 6 remaining Senate seat is in Virginia Beach, and 65 percent 7 of the voters from Virginia Beach will be represented by 8 that seat, and, yet, 35 percent from Chesapeake, a city of 9 250 thousand.

So I'm not going to try to ramble on and on here, 10 just to say that I do think also we have to work, and we 11 12 must try to work, particularly given this two-percent variance, which we just committee-approved. I didn't vote 13 for it, but to do a better job of putting cities and towns 14 15 of interest and the people that are represented -- this is 16 about people who are represented -- into a much more orderly, systematic way and make improvements. 17

I agree with the Senator from Bath County, that if we made mistakes ten years ago, we ought to try to improve upon them. I will guarantee we will be back here ten years from now -- maybe not us, but someone will be back here ten years from now, saying what were they thinking.

24 Thank you.

25 MADAM CHAIR: Thank you. Did anyone wish to

Crane-Snead & Associates, Inc.

	46
1	speak? If not, before us now is a motion to report an
2	amendment in the nature of a substitute for House Bill
3	5001, as amended.
4	The Clerk will call the role.
5	CLERK: Senator Martin.
6	SENATOR MARTIN: No.
7	CLERK: Senator Deeds.
8	SENATOR DEEDS: Yes.
9	CLERK: Senator Whipple.
10	SENATOR WHIPPLE: Yes.
11	CLERK: Senator Obenshain.
12	SENATOR OBENSHAIN: No.
13	CLERK: Senator Puckett.
14	SENATOR PUCKETT: Yes.
15	CLERK: Senator Edwards.
16	SENATOR EDWARDS: Aye.
17	CLERK: Senator Blevins.
18	SENATOR BLEVINS: No.
19	CLERK: Senator McEachin.
20	SENATOR MCEACHIN: Aye.
21	CLERK: Senator Peterson.
22	SENATOR PETERSON: Aye.
23	CLERK: Senator Smith.
24	SENATOR SMITH: No.
25	CLERK: Senator Barker.

	47
1	SENATOR BARKER: Yes.
2	CLERK: Senator Northam.
3	SENATOR NORTHAM: Yes.
4	CLERK: Senator Vogel.
5	SENATOR VOGEL: No.
6	CLERK: Senator McWaters.
7	SENATOR MCWATERS: No.
8	CLERK: Senator Howell.
9	MADAM CHAIR: Yes.
10	CLERK: Nine ayes, six nays.
11	MADAM CHAIR: The bill is reported, nine ayes,
12	six nays. There being no more business to come before the
13	Committee, the Committee will rise.
14	
15	NOTE: At this time the hearing was adjourned.
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	

	48
1	CERTIFICATE OF COURT REPORTER
2	
3	I, Kellie Milner, hereby certify that I was
4	the court reporter in the Privileges and Elections Hearing
5	for the Senate on the 7th day of April, 2011, at the time
б	of the hearing herein.
7	I further certify that the foregoing transcript
8	is a true and accurate record of the incidents of the
9	hearing herein, to the best of my ability.
10	Given under my hand this 8th day of May, 2011.
11	
12	
13	
14	Kellie Milner, Court Reporter
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	