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COMPLAINT

NGC 12-09

## STATE OF NEVADA

### BEFORE THE NEVADA GAMING COMMISSION

STATE GAMING CONTROL BOARD,

Complainant,

vs.

LUCKY LUCY D, LLC, dba LUCKY CLUB CASINO AND HOTEL,

Respondent.

The State of Nevada, on relation of its State Gaming Control Board (BOARD), Complainant herein, by and through its counsel, CATHERINE CORTEZ MASTO, Attorney General, and MICHAEL P. SOMPS, Senior Deputy Attorney General, hereby files this Complaint for disciplinary action against Respondent pursuant to Nevada Revised Statute (NRS) 463.310(2) and alleges as follows:

- 1. Complainant, BOARD, is an administrative agency of the State of Nevada duly organized and existing under and by virtue of chapter 463 of NRS and is charged with the administration and enforcement of the gaming laws of this state as set forth in Title 41 of NRS and the Regulations of the Nevada Gaming Commission.
- 2. Respondent, LUCKY LUCY D, LLC, dba LUCKY CLUB CASINO AND HOTEL. (LUCKY CLUB) located at 3227 Civic Center Drive, North Las Vegas, Nevada is a nonrestricted licensee and is licensed to operate gaming in Nevada.

#### **RELEVANT LAW**

- 3. The Nevada Legislature has declared under NRS 463.0129(1) that:
  - (a) The gaming industry is vitally important to the economy of the State and the general welfare of the inhabitants.
  - (b) The continued growth and success of gaming is dependent upon public confidence and trust that licensed gaming and the manufacture, sale and distribution of gaming devices and

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associated equipment are conducted honestly and competitively. that establishments which hold restricted and nonrestricted licenses where gaming is conducted and where gambling devices are operated do not unduly impact the quality of life enjoyed by residents of the surrounding neighborhoods, that the rights of the creditors of licensees are protected and that gaming is free from criminal and corruptive elements.

(c) Public confidence and trust can only be maintained by strict regulation of all persons, locations, practices, associations and activities related to the operation of licensed gaming establishments, the manufacture, sale or distribution of gaming devices and associated equipment and the operation of intercasino linked systems.

NRS 463.0129(1)(a), (b) and (c).

- 4. The Nevada Gaming Commission has full and absolute power and authority to limit, condition, restrict, revoke or suspend any license, or fine any person licensed, for any cause deemed reasonable. See NRS 463.1405(4).
- 5. The BOARD is authorized to observe the conduct of licensees in order to ensure that the gaming operations are not being conducted in an unsuitable manner. See NRS 463.1405(1).
- 6. This continuing obligation is repeated in Nevada Gaming Commission Regulation 5.040, which provides as follows:

A gaming license is a revocable privilege, and no holder thereof shall be deemed to have acquired any vested rights therein or thereunder. The burden of proving his qualifications to hold any license rests at all times on the licensee. The board is charged by law with the duty of observing the conduct of all licensees to the end that licenses shall not be held by unqualified or disqualified persons or unsuitable persons or persons whose operations are conducted in an unsuitable manner.

Nev. Gaming Comm'n Reg. 5.040.

7. Nevada Gaming Commission Regulation 5.010(2) further provides that "[r]esponsibility for the employment and maintenance of suitable methods of operation rests with the licensee, and willful or persistent use or toleration of methods of operation deemed unsuitable will constitute grounds for license revocation or other disciplinary action."

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1	8. NRS 463.170 provides in relevant part the following:
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3	2. An application to receive a license or be found suitable
4	must not be granted unless the Commission is satisfied that the applicant is:
5	<ul><li>(a) A person of good character, honesty and integrity;</li><li>(b) A person whose prior activities, criminal record, if any,</li></ul>
6	reputation, habits and associations do not pose a threat to the public interest of this State or to the effective regulation and control
7	of gaming or charitable lotteries, or create or enhance the dangers of unsuitable, unfair or illegal practices, methods and activities in
8	the conduct of gaming or charitable lotteries or in the carrying on of the business and financial arrangements incidental thereto; and
9	(c) In all other respects qualified to be licensed or found
10	suitable consistently with the declared policy of the State.
11.	• • • •
12	8. Any person granted a license or found suitable by the Commission shall continue to meet the applicable standards and
13	qualifications set forth in this section and any other qualifications established by the Commission by regulation. The failure to
14	continue to meet such standards and qualifications constitutes grounds for disciplinary action.
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16	NRS 463.170(2) and (8).
17	9. NRS 463.335 provides in relevant part as follows:
18	2. A person may not be employed as a gaming employee
19	unless the person is temporarily registered or registered as a gaming employee pursuant to this section.
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21	40. If the Deard within the 400 days period acceptible dis
22	10. If the Board, within the 120-day period prescribed in subsection 8, notifies:
23	(a) The applicable licensee; and (b) The applicant,
24	that the Board suspends or objects to the temporary registration of
25	an applicant as a gaming employee, the licensee shall immediately terminate the applicant from employment or reassign the applicant
26	to a position that does not require registration as a gaming employee. The notice of suspension or objection by the Board
27	which is sent to the applicant must include a statement of the facts upon which the Board relied in making its suspension or objection.
28	upon which the board relied in making its suspension of objection.

NRS 463.335(2) and (10).

) Kietzke Lane, Suite 202 Reno. Nevada 89511 10. Nevada Gaming Commission Regulation 5.011 states, in relevant part, as follows:

The board and the commission deem any activity on the part of any licensee, his agents or employees, that is inimical to the public health, safety, morals, good order and general welfare of the people of the State of Nevada, or that would reflect or tend to reflect discredit upon the State of Nevada or the gaming industry, to be an unsuitable method of operation and shall be grounds for disciplinary action by the board and the commission in accordance with the Nevada Gaming Control Act and the regulations of the board and the commission. Without limiting the generality of the foregoing, the following acts or omissions may be determined to be unsuitable methods of operation:

8. Failure to comply with or make provision for compliance with all federal, state and local laws and regulations pertaining to the operations of a licensed establishment including, without limiting the generality of the foregoing, payment of all license fees, withholding any payroll taxes, liquor and entertainment taxes and antitrust and monopoly statutes.

Nev. Gaming Comm'n Regs. 5.011(8).

11. Nev. Gaming Comm'n Reg. 5.060(1) provides:

No applicant, licensee or enrolled person shall neglect or refuse to produce records or evidence or to give information upon proper and lawful demand by a board or commission member or any agent of the board, or shall otherwise interfere, or attempt to interfere, with any proper and lawful efforts by the commission, the board, or any agent to produce such information.

Nev. Gaming Comm'n Reg. 5.060(1).

- 12. Nevada Gaming Commission Regulation 5.101states that "[n]o person shall be employed as a gaming employee unless such person is temporarily registered or registered as a gaming employee in accordance with NRS 463.335 and these regulations.
  - 13. Nevada Gaming Commission Regulation 5.105(10) provides as follows:

A licensee shall immediately terminate a person it has employed or contracted with as a gaming employee, or reassign him to a position that does not require registration as a gaming employee, if the board notifies a licensee that the temporary

registration or registration of the person it has employed as a gaming employee has been objected to by the board, or otherwise suspended or revoked.

Nev. Gaming Comm'n Reg. 5.105(10).

14. Nevada Gaming Commission Regulation 5.030 provides as follows:

Violation of any provision of the Nevada Gaming Control Act or of these regulations by a licensee, his agent or employee shall be deemed contrary to the public health, safety, morals, good order and general welfare of the inhabitants of the State of Nevada and grounds for suspension or revocation of a license. Acceptance of a state gaming license or renewal thereof by a licensee constitutes an agreement on the part of the licensee to be bound by all of the regulations of the commission as the same now are or may hereafter be amended or promulgated. It is the responsibility of the licensee to keep himself informed of the content of all such regulations, and ignorance thereof will not excuse violations.

Nev. Gaming Comm'n Reg. 5.030 (emphasis added).

15. NRS 463.310(4)(d)(2) states in relevant part that the Commission may:

(d) Fine each person or entity or both, who was licensed, registered or found suitable pursuant to this chapter or chapter 464 of NRS or who previously obtained approval for any act or transaction for which Commission approval was required or permitted under the provisions of this chapter or chapter 464 of NRS:

(2) Except as otherwise provided in subparagraph (1), not more than \$100,000 for each separate violation of the provisions of this chapter or chapter 464 or 465 of NRS or of the regulations of the Commission which is the subject of an initial complaint and not more than \$250,000 for each separate violation of the provisions of this chapter or chapter 464 or 465 of NRS or of the regulations of the Commission which is the subject of any subsequent complaint.

NRS 463.310(4)(d)(2).

## **FACTUAL ALLEGATIONS**

16. On August 3, 2011, the BOARD objected to the gaming employee registration of Kristen Heiselmann, a LUCKY CLUB employee, pursuant to NRS 463.335. Notification of the BOARD'S objection was sent to the LUCKY CLUB and Ms. Heiselmann on August 3, 2011.

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- 17. On September 17, 2012, the BOARD discovered that Ms. Heiselmann was still employed by the LUCKY CLUB and had not been reassigned to a position at the LUCKY CLUB that did not require her to be registered as a gaming employee.
- 18. The BOARD conducted an investigation pertaining to the LUCKY CLUB'S continued employment of Ms. Heiselmann as a gaming employee.
- 19. During the course of the BOARD'S investigation, a LUCKY CLUB employee made misleading and/or false representations to a BOARD Enforcement Division agent including, but not limited to, the following:
- a. The LUCKY CLUB presented to a BOARD agent documents representing efforts made by the LUCKY CLUB in August 2011 to comply with the BOARD'S objection to Ms. Heiselmann as a gaming employee. A LUCKY CLUB employee asserted that the documents were not obtained from records maintained by the LUCKY CLUB, but were BOARD records obtained from an employee of the BOARD. In fact, no BOARD employee had ever provided such documents to the LUCKY CLUB and the documents, as presented, were not in the BOARD'S system of records.
- b. A LUCKY CLUB employee represented to a BOARD agent that another LUCKY CLUB employee made a false statement to the BOARD agent.

#### COUNT ONE VIOLATION OF NRS 463.335 and NEVADA GAMING COMMISSION REGS. 5.101, 5.105(10) and/or 5.011(8)

- 20. Complainant BOARD realleges and incorporates by reference as though set forth in full herein paragraphs 1 through 19 above.
- 21. The BOARD objected to the gaming employee registration of Kristen Heiselmann, a LUCKY CLUB gaming employee.
- 22. The LUCKY CLUB and Ms. Heiselmann were notified of the BOARD'S objection to Ms. Heiselmann as a gaming employee.
- Despite the fact the LUCKY CLUB was notified of the BOARD'S objection to Ms. Heiselmann as a gaming employee, the LUCKY CLUB continued to employ Ms. Heiselmann as a gaming employee.

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- 24. The LUCKY CLUB'S continued employment of Ms. Heiselmann as a gaming employee subsequent to being notified of the BOARD'S objection is in violation of NRS 463.335(2) and (10) and Nevada Gaming Commission Regulations 5.101 and 5.105(10).
- 25. The actions of the LUCKY CLUB, its employees, and/or its agents, as set forth herein constitute a failure to comply with or make provision for compliance with all federal, state and local laws and regulations pertaining to the operations of a licensed establishment in violation of Nev. Gaming Comm'n Reg. 5.011(8).
- 26. The failure to comply with NRS 463.335 and/or Nev. Gaming Comm'n Regs. 5.101 and/or 5.105(10) and/or 5.011(8) is an unsuitable method of operation and is grounds for disciplinary action against the LUCKY CLUB. See Nev. Gaming Comm'n Regs. 5.010(2) and 5.030.

# VIOLATION OF NRS 463.170 and/or NEVADA GAMING COMMISSION REGS. 5.060(1) and/or 5.011(8)

- 27. Complainant BOARD realleges and incorporates by reference as though set forth in full herein paragraphs 1 through 26 above.
- 28. Employees and/or agents of the LUCKY CLUB made false representations to a BOARD agent.
- 29. The LUCKY CLUB, through the actions of its employees and/or agents, failed to continue to meet the applicable standards and qualifications necessary to hold a gaming license in violation of NRS 463.170(8).
- 30. The LUCKY CLUB, through the actions of its employees and/or agents, failed to provide true and accurate information to a BOARD agent in violation of Nev. Gaming Comm'n Reg. 5.060(1).
- 31. The actions of the LUCKY CLUB, its employees, and/or its agents, as set forth herein constitute a failure to comply with or make provision for compliance with all federal, state and local laws and regulations pertaining to the operations of a licensed establishment in violation of Nev. Gaming Comm'n Reg. 5.011(8).

By:

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HAEL P. SOMPS

Gaming Division

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Senior Deputy Attorney General

32. The failure to comply with NRS 463.170 and/or Nev. Gaming Comm'n Regs. 1 5.060(1) and/or 5.011(8) is an unsuitable method of operation and is grounds for disciplinary 2 action against the LUCKY CLUB. See Nev. Gaming Comm'n Regs. 5.010(2) and 5.030. 3 WHEREFORE, based upon the allegations contained herein which constitute 4 reasonable cause for disciplinary action against Respondent, pursuant to NRS 463.310, and 5 Nevada Gaming Commission Regulations 5.010, 5.011 and 5.030, the STATE GAMING 6 7 CONTROL BOARD prays for the relief as follows: 1. That the Nevada Gaming Commission serve a copy of this Complaint on 8 9 Respondent pursuant to NRS 463.312(2); 2. That the Nevada Gaming Commission fine Respondent a monetary sum pursuant to 10 11 the parameters defined at NRS 463.310(4) for each separate violation of the provisions of the Nevada Gaming Control Act or the Regulations of the Nevada Gaming Commission; 12 13 3. That the Nevada Gaming Commission take action against Respondent's license or 14 licenses pursuant to the parameters defined in NRS 463.310(4); and 4. For such other and further relief as the Nevada Gaming Commission may deem just 15 16 and proper. DATED this 28th day of March 2013. 17 18 STATE GAMING CONTROL BOARD 19 20 21 22 23 Submitted by: 24 25 CATHERINE CORTEZ-MASTO Attorney General 26