

Performance Measurement and Program Evaluation

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What are they?

Performance Measurement is ongoing monitoring and reporting of program accomplishments, especially toward established goals.

Program Evaluations are individual systematic studies conducted to assess program processes and/or impacts in detail.

A Really Good Analogy

Performance Measurement Program Evaluation is like... is like... The Idiot Light on Your The Mechanic's Diagnostic **Dashboard** Computer Occasionally needed for a Always present Monitors performance specific purpose—such as Alerts to problems when idiot light is on Can't tell you why Can tell you what's wrong, something is wrong, only what may need fixing that you better check May require special tools, further expertise, money

Why do I care?

Both

- are important aspects of good performance management.
- can help focus and fine-tune programs.
- are required by GPRAMA, OMB regulations and the SEE process, mandates and more

Understanding their relationship

- avoids confusion about when to use what
- promotes thinking strategically
- makes your teeth whiter

What Gets Measured

Performance Measurement	Program Evaluation
Progress towards goals, milestones, type and level of program activity, counts of products delivered, clients, served, etc.	Details of how the program operates (process evaluation) or outcomes / impact - intended or unintended - separated from the effects of other influences.

Use

Performance MeasurementProgram EvaluationMeasures progress towards
goals, identifies need for
course corrections, provides
accountability to the public,
required for agency reporting
in multiple documents.Provides operational details
that can lead to program
efficiencies, determine the
extent to which program is
affecting desired changes,
and the relationship of costs
to changes.

Sources of Data

Performance Measurement	Program Evaluation
Program-generated documents and administrative records that are collected on a routine basis at fixed intervals, limited new data collection.	Performance measurement sources and new data collection efforts - surveys, structured interviews, collection of extant data from program and elsewhere (such as census data).

Resource / Time Requirements

Performance Measurement	Program Evaluation
Initial planning and implementing collection can require substantial resources, but routine data collection is likely to require more limited resources to compile and present data periodically.	Planning and implementation is usually costly and time consuming. Program evaluations can require months to years of effort, and costs can be high.
Ensuring data quality requires resources.	

Who does it?

Performance Measurement	Program Evaluation
Generally, program/agency staff. Additional measurement expertise may be added when more complexity is involved.	Generally external evaluation experts, both for expertise and independence

Frequency

Performance Measurement	Program Evaluation
Periodic - quarterly, yearly, bi-annually.	Infrequent, and possibly not at all.
"When" generally corresponds to specific reporting requirements.	Mandates and other requirements may demand specific program evaluations.
	Others may be initiated because of management desire for more in depth information.

Complexity

Performance Measurement	Program Evaluation
Complex program structures (such as state-local partnerships) can limit control over data collection.	Separating program effects from other causal factors may be difficult or impossible.
Rate of change may not be conducive to periodic data collection.	Not all desired changes can be feasibly measured. Expected rate of change may be glacial.

Analysis

Performance Measurement	Program Evaluation
Counts assessed against targets, and/or compared to prior counts of same measure for previous periods.	Analysis plan customized for specific evaluation, can include sophisticated methods to isolate program effects (impacts) from other influences.
	Assessment of performance measures are often part of the analysis along with new data.

Reporting

Performance Measurement	Program Evaluation
	Separate evaluation report, and summarized in agency planning and reporting documents.

Cost

Performance Measurement	Program Evaluation
Generally absorbed into	Generally requires added
overall program budget	funds.

Parting Words

- Strong, consistent performance measures are needed as the basis for program evaluations.
- Both require the same systematic thinking about program operations and goals.
- Logic models are the foundation for performance measures and program evaluation.
- Performance measures and program evaluation can save baby seals.

Upcoming Presentations

Next in a series of brown bags on program evaluation:

- Date: Wednesday, September 19, 2012 at 12:00pm EDT
- Title: Building Capacity to Measure, Analyze, and Evaluate Government Performance
- Speaker: Kathy Newcomer, Director of the Public Policy and Public Administration Program at George Washington University
- Abstract: Dr. Newcomer will discuss the need to view program evaluation and performance measurement not as separate functions but as a synergistic whole. This holistic view of performance management can increase the benefits from application of professional evaluation skills and standards to performance measurement practice, and can increase the capacity for evaluation that leads to organizational learning. She will discuss a number of steps that organizations can take to both enhance learning and improve performance through evaluation.

Suggestions and Comments

- The Evaluation Training and Capacity Building Work Group welcomes comments and suggestions:
 - Monica Montague, Co-lead
 - Laurie Ekstrand, Co-Lead
 - John Baek
 - John Bortniak
 - Michael DeBolt
 - Micah Effron
 - Marlene Kaplan
 - Sacheen Tavares-Leighton