How NOAA, USCG, and maritime industry collaborated to move shipping lanes away from endangered whale-feeding grounds





NOAA cross-line office team

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### Outline





- ISSUE: whale ship strikes
- USCG Port Access Route Study (PARS)
- PARS San Francisco/Oakland
- PARS Long Beach/Los Angeles: risk assessment
- PARS proposals at the IMO
- Shipping lane changes
- Current activities
- Acknowledgements



### Issue: whale ship strikes





NMFS: under the Marine Mammal Protection Act and the Endangered Species Act, NMFS works to recover protected marine species while allowing economic and recreational opportunities.

ONMS: serves as the trustee for a network of 14 marine protected areas, which are managed under the National Marine Sanctuaries Act to protect and conserve their resources and to allow uses that are compatible with resource protection.

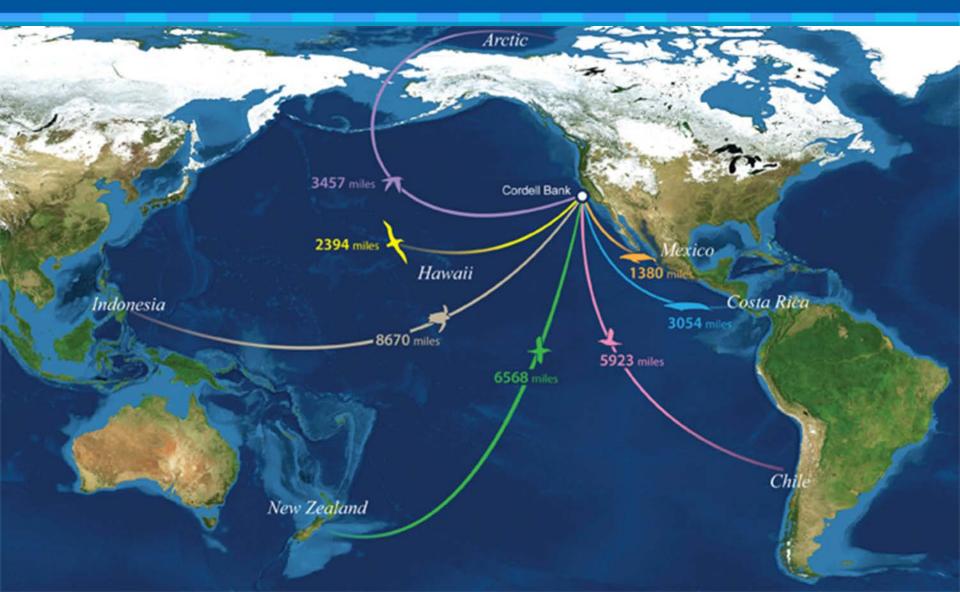




## Animals travel great distances to feed off of California



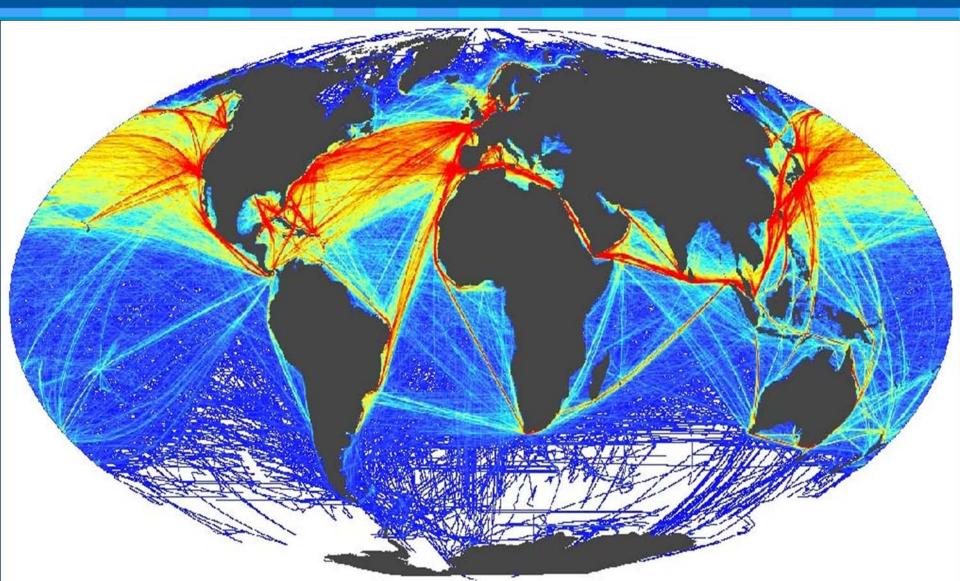




## Automatic Identification System data for ocean going vessels







## The co-occurrence of ships and whales sometimes results in ship strikes







### Heightened concern

#### • 2000 – 2011:

average of 3 large whales/year found dead, injuries consistent with ship strike

### • 2007:

4 blue whales found dead in and around CINMS

#### • 2010:

2 blues (1 aborted fetus), 1 humpback, 2 fin whales found dead in and around GFNMS/CBNMS



### High stakeholder interest:









### **USCG: Port Access Route Study (PARS)**





- USCG initiated PARS in 2009
- Goal of study was to help reduce the risk of marine casualties and increase efficiency of vessel traffic in the study area
- Study area: entrance to Long Beach/Los Angeles harbor including the Santa Barbara Channel (CINMS)

entrance to San Francisco/Oakland harbor (GFNMS/CBNMS/MBNMS)

- Obama's Ocean Policy Task Force: coastal marine spatial planning
- Lessons learned from PARS and North Atlantic right whales on east coast

**Opportunity!** 

## The intersection of PARS and the issues of concern in sanctuaries: case study SF





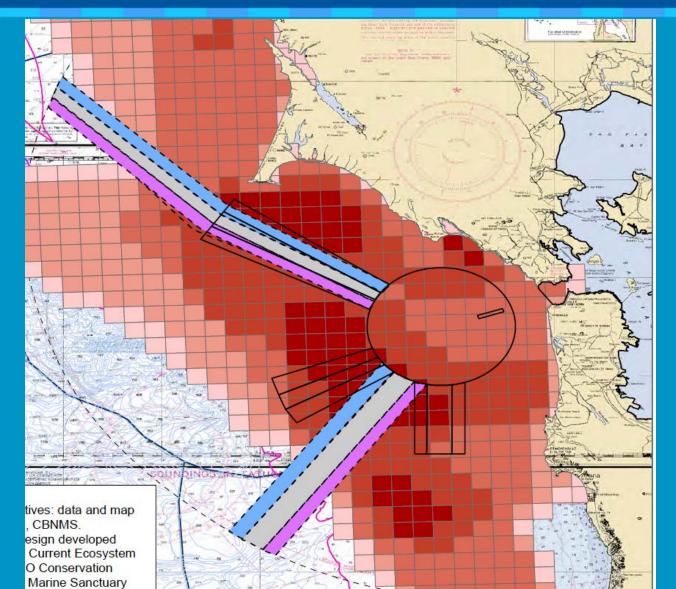
To assist the USCG in PARS decision-making, Gulf of the Farallones and Cordell Bank sanctuaries developed a decision support tool that communicated complex ecosystem traffic interactions:

- Helping reduce the risk of marine casualties
  - Working with the maritime and shipping industry to address their concerns
  - Providing fishermen ground-truthed data and working with fishermen to provide feedback to USCG
- Considering threats to the marine environment
  - Working with key scientists to recommend extending and narrowing lanes at the shelf break, and avoiding Cordell Bank
  - Working with the USCG to move lanes away from GFNMS cargo vessel prohibition areas that are designed to protect breeding, roosting and foraging marine mammals and birds.

## The Decision Support Tool: developing options



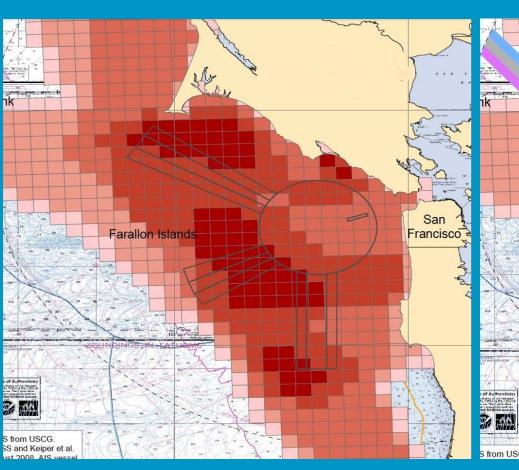


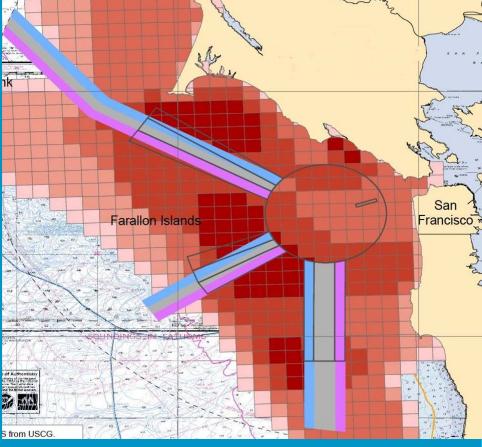


## The Decision Support Tool: working with fishermen





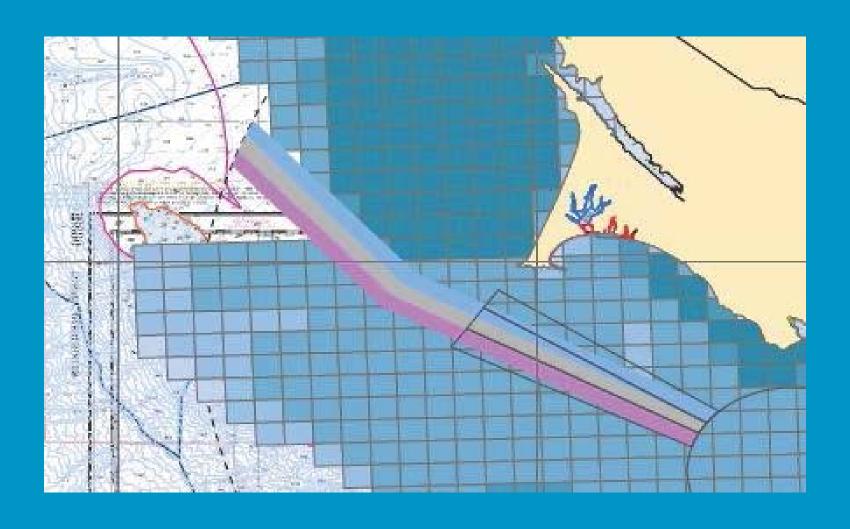




# The Decision Support Tool: working with fishermen, and avoiding environmentally sensitive areas



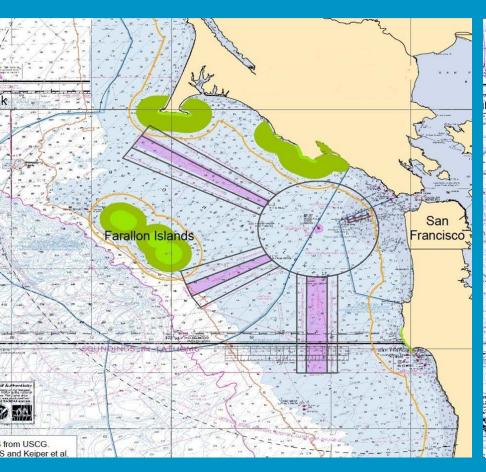


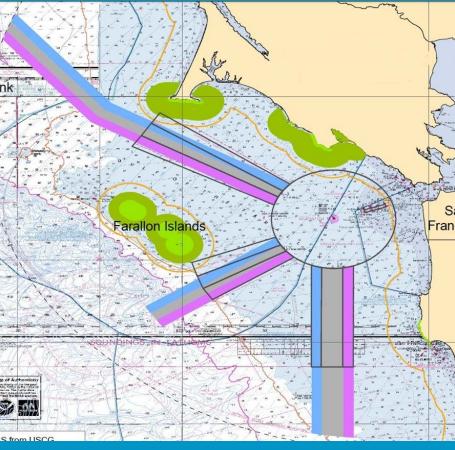


## The Decision Support Tool: avoiding sensitive areas





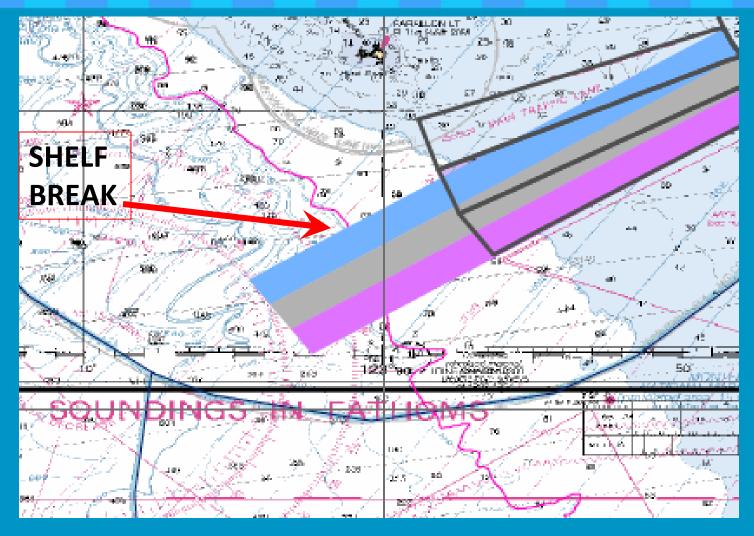




## The Decision Support Tool: addressing the science







Reduce conflict between vessels and preferred whale habitat

## Shifting gears to the south







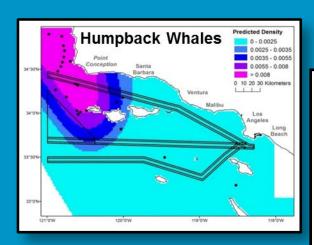
# Ship-strike risk assessment of the Southern California Bight

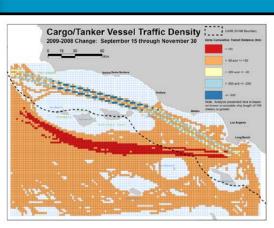


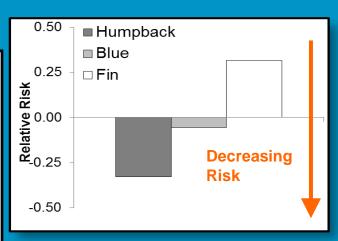


### Methods overview

- Develop habitat models to predict whale densities
- Identify management options using shipping data
- Assess risk in the identified options
- Assess overlap with other uses of the environment





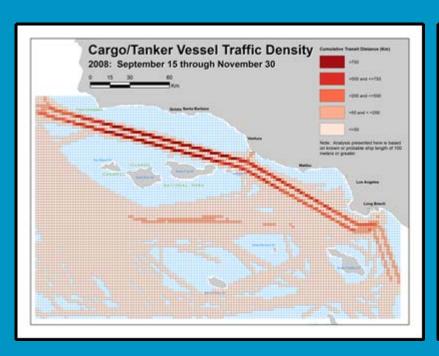


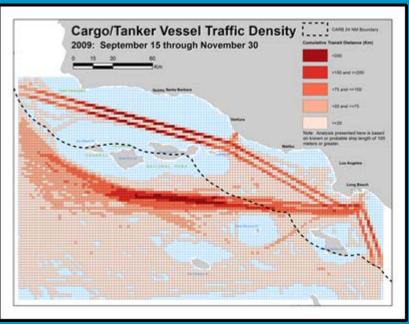
### Management options





## U.S. West Coast Southern California Bight



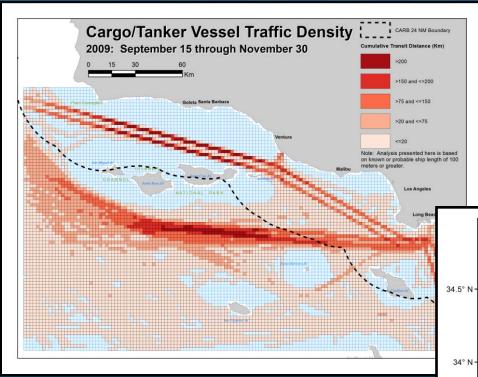


Megan McKenna. 2011. Blue whale response to underwater noise from commercial ships. Ph.D. Dissertation. Biological Oceanography. University of California, San Diego.

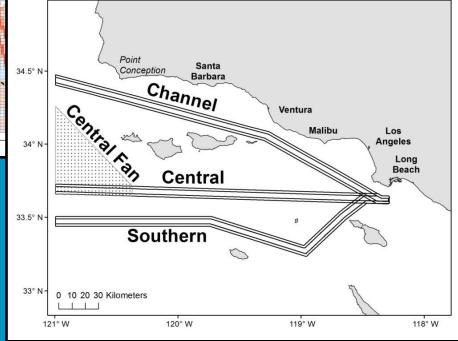
### Management options







## Identify alternative shipping lanes



### Assessing risk





## Assume risk is proportional to the number of whales in each lane



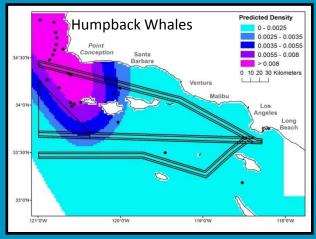
Risk is highest in areas where the cooccurrence of whales and ships is high

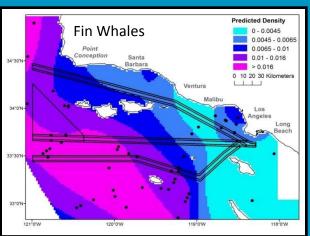
Jessica V. Redfern, Megan F. McKenna, Thomas J. Moore, John Calambokidis, Monica L. DeAngelis, Elizabeth A. Becker, Jay Barlow, Karin A. Forney, Paul C. Fiedler, Susan J. Chivers. 2013. Assessing the risk of ships striking large whales in marine spatial planning. Conservation Biology 27:292-302.

### Assessing risk

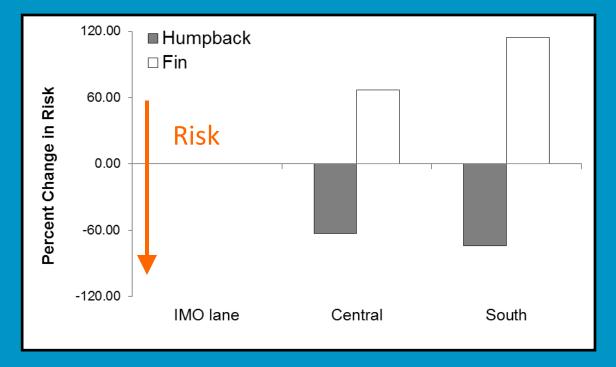








# Which lane has the lowest risk compared to the IMO adopted lane?



### Assessing risk

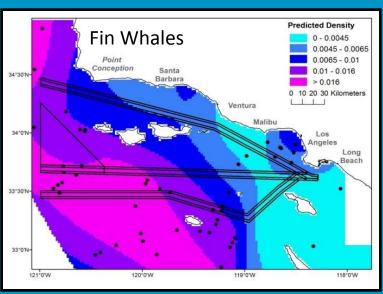




## Risk for fin whales increased when traffic shifted to the southern lanes in 2009

In 20 years of California stranding records, 2009 had the second highest number of fin whale ship strikes



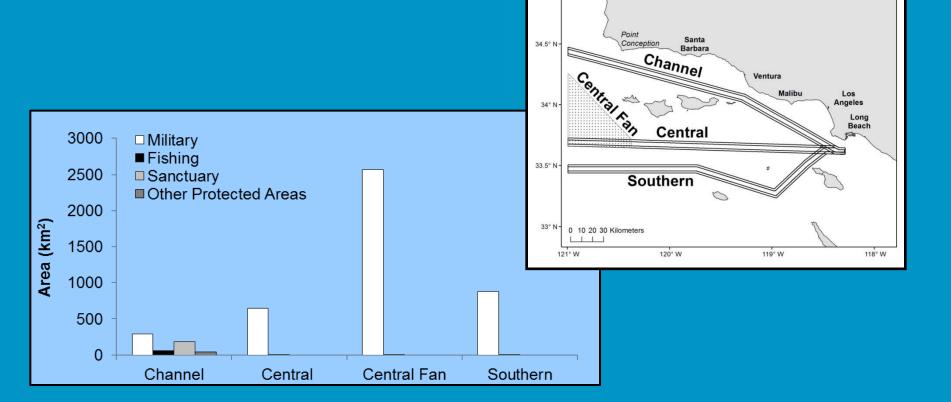


### Assessing overlap





Lane location and configuration determines the overlap between shipping and other users

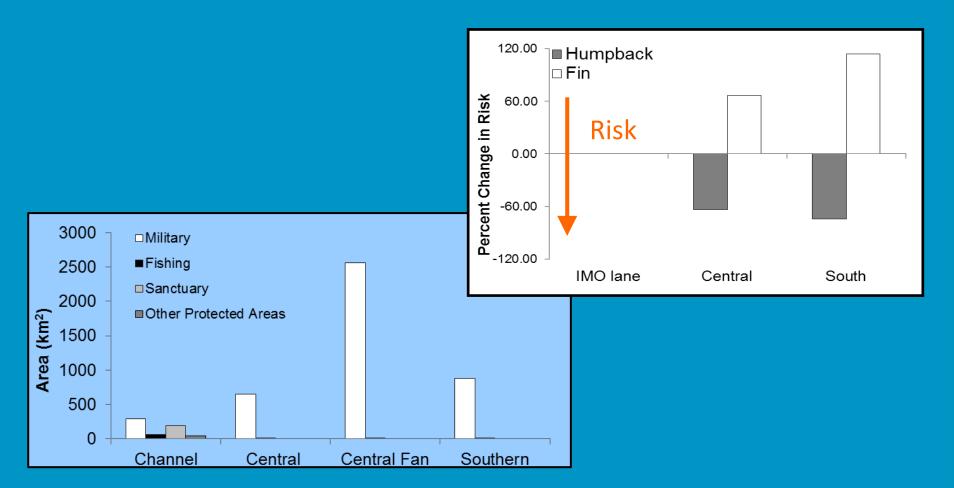


### Conclusion





## Quantifying risk and overlap allows balancing of user and environmental needs



### Bringing the PARS recommendations to the IMO







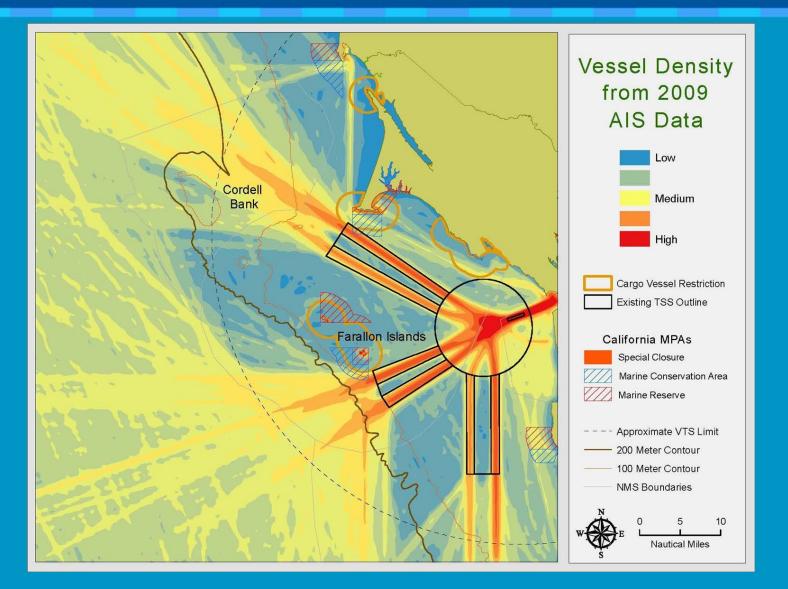
## International Maritime Organization

- A technical agency of the United Nations
- •Ships' routeing measures are proposed to the SubCommittee for Safety of Navigation for review by all Member Governments and participating Organizations

### Former TSS into San Francisco (SF)



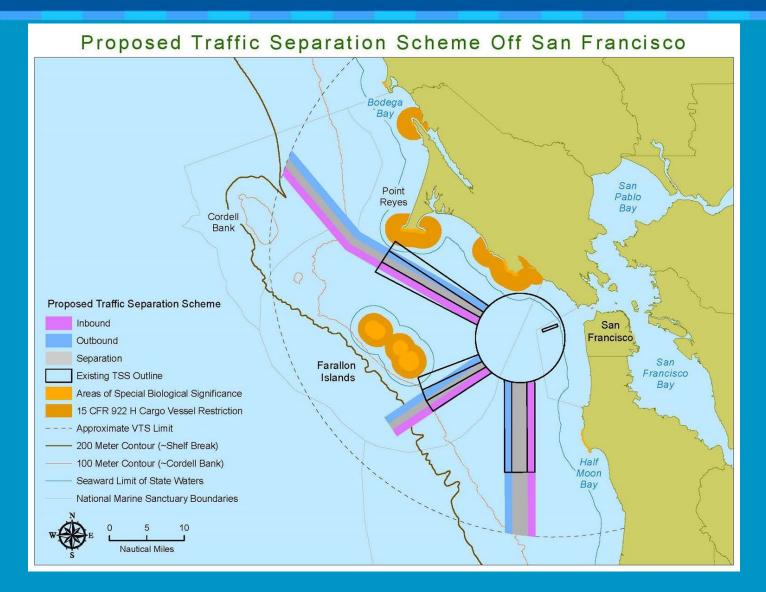




### Former TSS into San Francisco (SF)





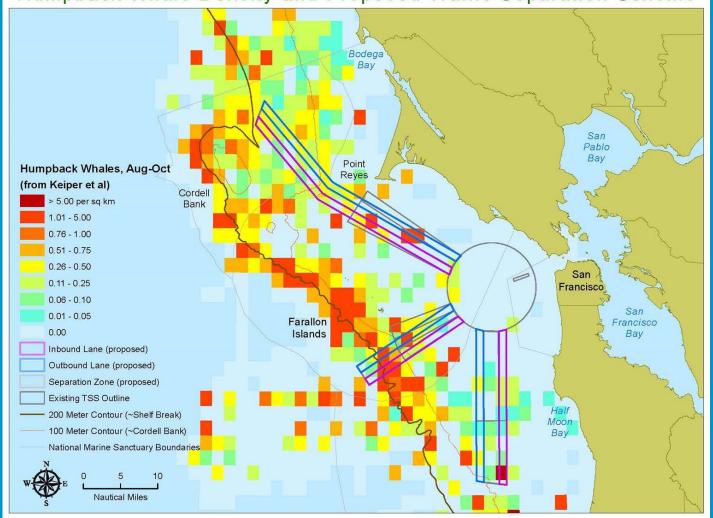


### **Humpback Whales**





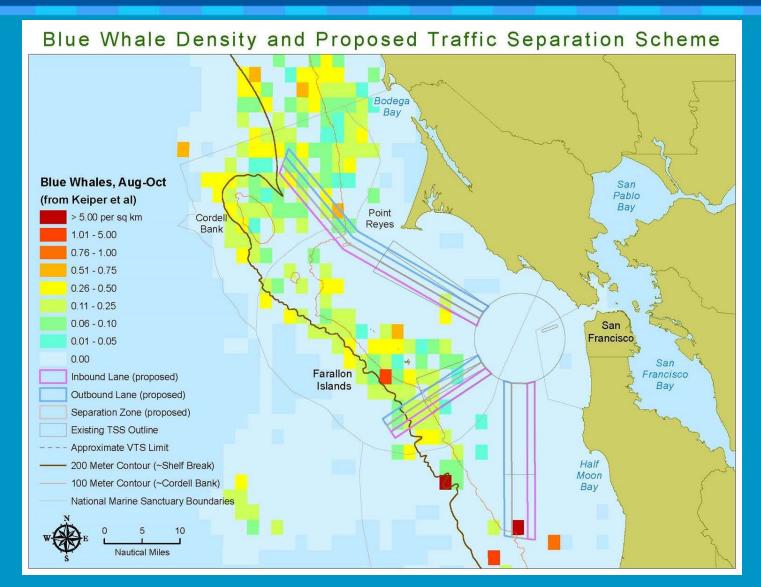




### Blue Whales



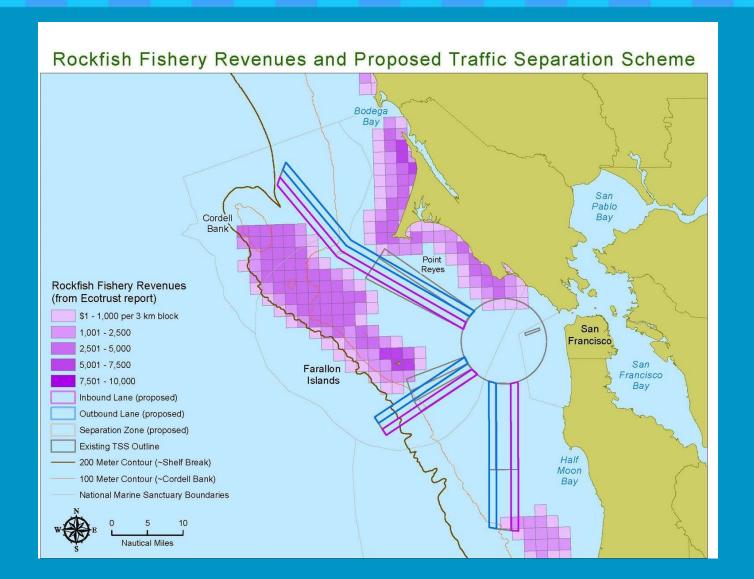




### Rockfish (as an example)



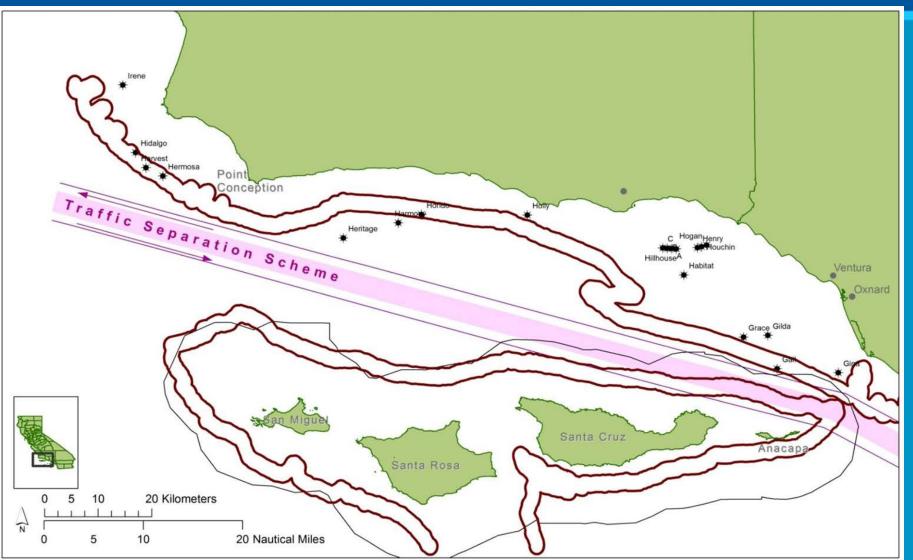




### Former TSS in the SBC





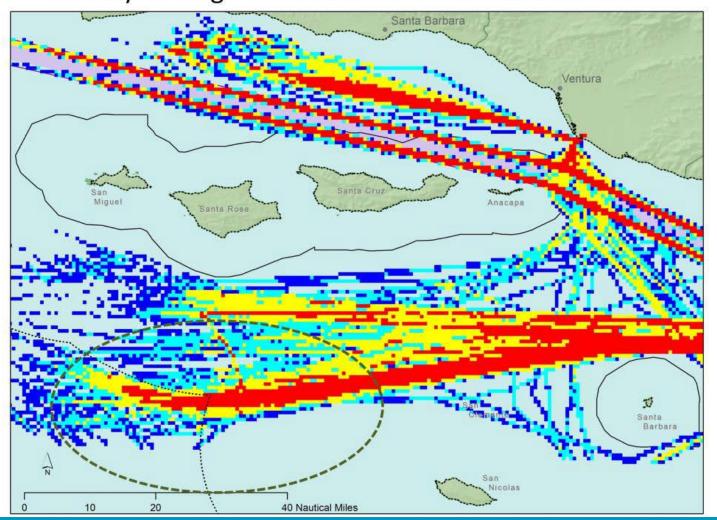


# Vessel traffic around the Channel Islands





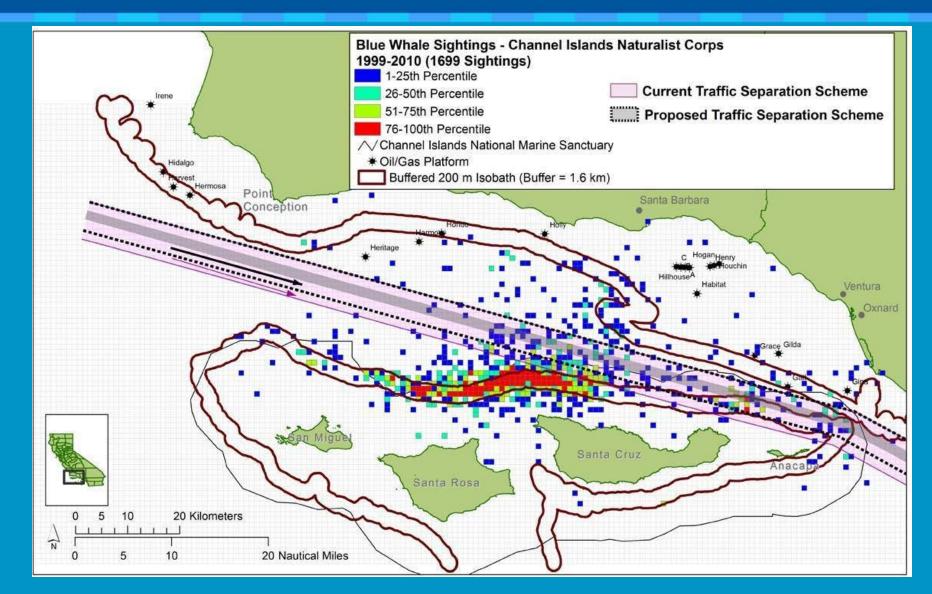
Density of Cargo Vessel Tracks: 2FEB – 10MAR 2012



### Proposed TSS decreases ship strike risk



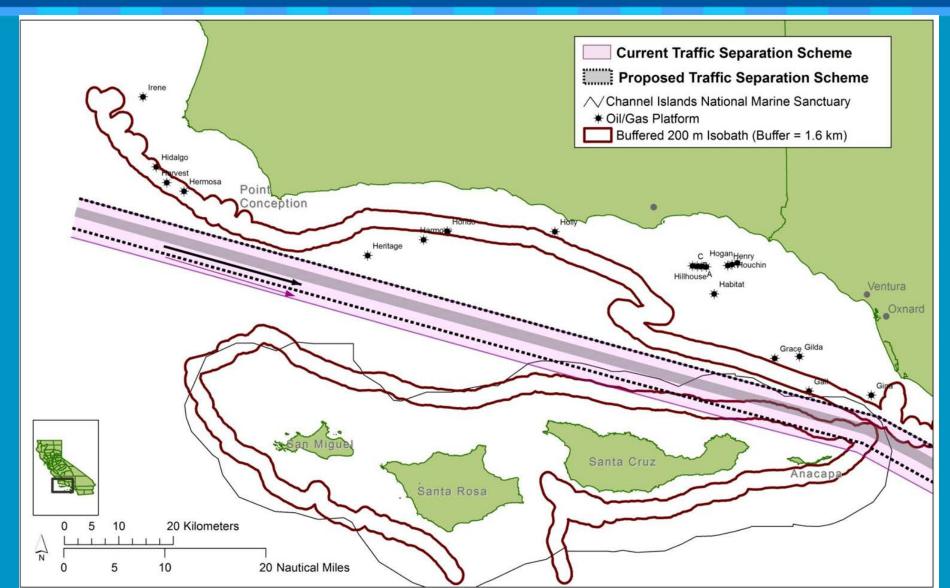




### Proposed TSS



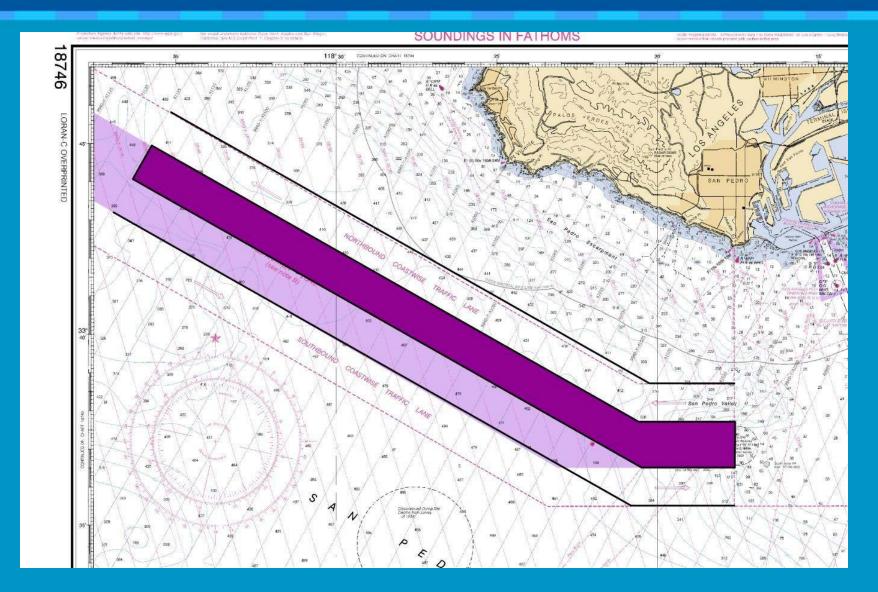




### The TSS in the approach to LA/LB





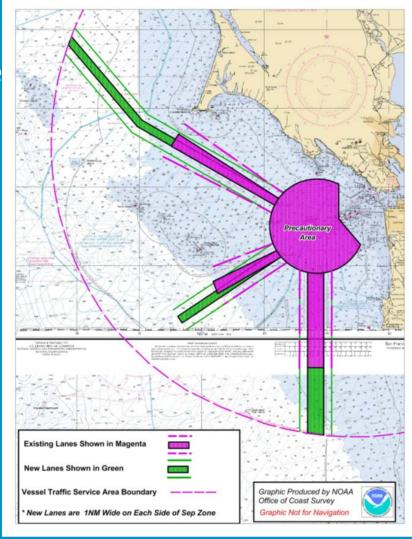


### IMO approval





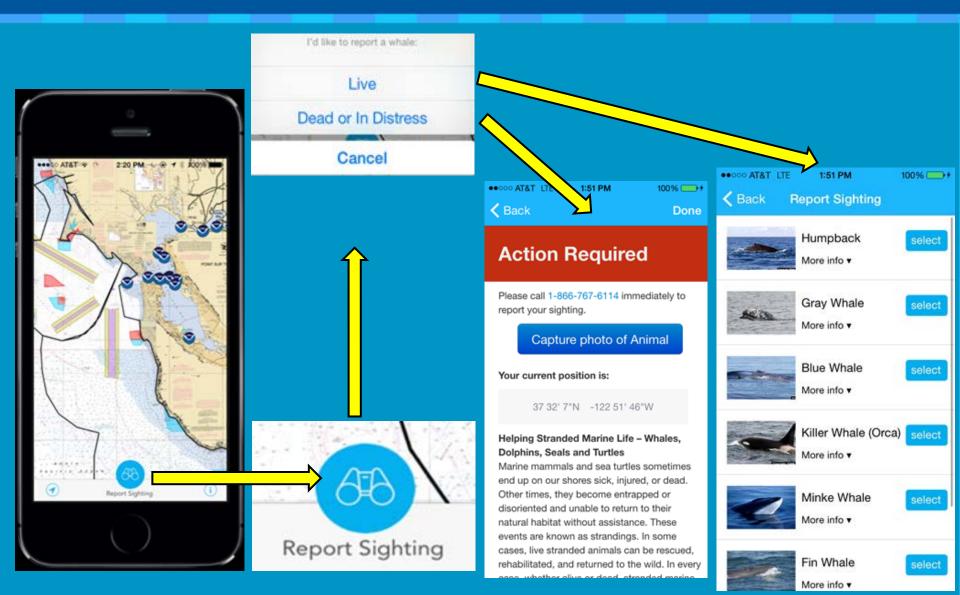
- July 2012: Safety of Navigation Sub-Committee (NAV) approves the TSS amendment proposals, sends the proposals to the Maritime Safety Committee (MSC)
- Nov. 2012: MSC adopts the amendment
- July 2013: TSS changes go into effect



### Current activity: Whale Alert 2.0



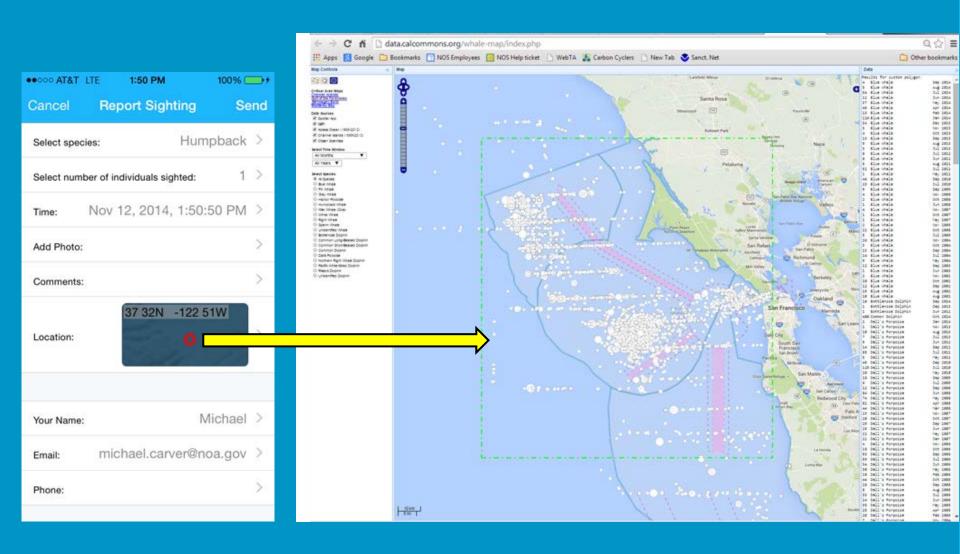




### Current activity: Whale Alert 2.0







## Current activity: Incentive-based vessel speed reduction NATIONAL MARINE SANCTUARIES





Innovative and collaborative approach

- Protecting whales
- Improving air quality
- Ensuring navigational safety
- Pilot program
- Game changer



## Personal & Professional Excellence





The team is honored for personal and professional excellence in collaborating across NOAA, with the USCG, and the maritime industry to move shipping lanes away from endangered whale feeding grounds in four national marine sanctuaries off of California. As a result of this action, the U.S. Department of Commerce has successfully secured international measures that safeguard the complex interdependence of marine ecosystems and the need for economic growth and development.

### Acknowledgements





- USCG: Mike VanHouten, LT Lucus Mancini, CDR Kiley Ross & District 11 staff and San Francisco Vessel Traffic Service
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- CBNMS: Dan Howard, Lisa Etherington, Pam Vanderleeden
- ONMS WCR: Bill Douros
- SBNMS: Michael Thompson, Brad Cabe & Leila Hatch
- Point Blue: Jaime Jahncke, Meredith Elliott, Julie Howar
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